

FY 2024-25: CORRECTIONS
Summary: As Passed by the Senate
Senate Bill 756 (S-1)



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| IDG/IDT | FY 2023-24 Enacted as of 2/7/24 | FY 2024-25 Executive | FY 2024-25 House | FY 2024-25 Senate | FY 2024-25 Conference | Difference: Senate From FY 2023-24 Enacted | |
|-------------------|---------------------------------------|-------------------------|------------------------|------------------------|--------------------------|--|------------|
| | | | | | | Amount | % |
| | \$0 | \$0 | \$0 | \$0 | \$ | \$0 | -- |
| Federal | 17,143,500 | 5,180,500 | 5,180,500 | 5,180,500 | | (11,963,000) | (69.8) |
| Local | 9,805,100 | 11,694,000 | 11,694,000 | 11,694,000 | | 1,888,900 | 19.3 |
| Private | 0 | 0 | 0 | 0 | | 0 | -- |
| Restricted | 29,805,500 | 33,494,400 | 33,494,400 | 33,494,400 | | 3,688,900 | 12.4 |
| GF/GP | 2,029,495,900 | 2,094,010,100 | 2,115,460,100 | 2,094,788,200 | | 65,292,300 | 3.2 |
| Gross | \$2,086,250,000 | \$2,144,379,000 | \$2,165,829,000 | \$2,145,157,100 | \$ | \$58,907,100 | 2.8 |
| FTEs | 13,206.0 | 13,226.0 | 13,226.0 | 13,227.0 | | 21.0 | 0.2 |

Note: Appropriation figures for FY 2024-25 include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Department of Corrections (MDOC) is responsible for operation and maintenance of the state's 26 correctional facilities that house felony offenders sentenced to prison. This includes provision of physical and mental health care, education, food service, transportation, and reintegration programming. The department is also responsible for supervision of all parolees and probationers under the department's jurisdiction and has oversight over community corrections programs and other programs designed to encourage alternatives to prison placement for appropriate offenders. As of May 1, 2024, the department was responsible for 88,166 offenders: 32,949 prisoners; 44,973 probationers; and 10,244 parolees. From 1 year prior, the total number of offenders increased by 13,251, or by 17.7%. The number of prisoners increased by 295, or 0.9%. The number of probationers increased by 11,882, or 35.9%. The number of parolees increased by 1,074, or 11.7%.

Budget Changes from FY 2023-24 Enacted Appropriations

| | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 Senate Change |
|--|---|--------------------------------|
|--|---|--------------------------------|

1. Prisoner Health Care Services Contract Adjustment

Executive includes \$16.2 million GF/GP to cover increased costs of the prisoner health care services contract. In addition to standard inflationary adjustments and increased medical costs, funding would support the increase in usage resulting from an increase in the prisoner population. The contract covers onsite medical and behavioral health care, specialty care, and pharmaceutical services. House concurs. Senate includes \$4.4 million for costs of the prisoner health care services contract.

| | | |
|--------------|----|--------------------|
| Gross | NA | \$4,350,000 |
| GF/GP | NA | \$4,350,000 |

2. Nursing Cost Variance from Civil Service to Contracted Nursing

Executive includes \$10.4 million GF/GP to cover increased costs associated with utilizing contracted nursing staff. Due to the number of vacant civil service nursing positions, the department has been forced to contract for nursing providers. Contracted RNs are about 31% more expensive than the average civil service RN, and contracted LPNs are about 17% more expensive. House concurs. Senate includes \$2.9 million for costs associated with utilizing contracted nursing staff.

| | | |
|--------------|----|--------------------|
| Gross | NA | \$2,900,000 |
| GF/GP | NA | \$2,900,000 |

| | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 Senate Change |
|--|---|--------------------------------|
| <u>Budget Changes from FY 2023-24 Enacted Appropriations</u> | | |
| 3. Thumb Correctional Facility Education Center | FTE | 0.0 |
| <u>Executive</u> includes authorization for 15.0 new FTE positions, includes an additional \$3.4 million in state restricted funding, and reinvests \$483,600 of existing GF/GP to support costs of expanding educational programming and vocational training at the Thumb Correctional Facility. The \$3.4 million would be one-time funding, appropriated from the Program and Special Equipment Fund, to be used to support construction costs for converting an old MSI factory located on the property into additional classroom space. The \$483,600 would be reallocated from Offender Success Services to cover costs of additional staff and operations. <u>House</u> concurs. <u>Senate</u> concurs. | Gross | \$0 |
| | Restricted | 0 |
| | GF/GP | \$0 |
| | | 15.0 |
| | | \$3,400,000 |
| | | 3,400,000 |
| | | \$0 |
| 4. Peer-Led Reentry Services | Gross | \$0 |
| <u>Executive</u> reinvests \$1.5 million of existing GF/GP from Offender Success Services to support peer-led reentry services. Regional offender success services providers would utilize former offenders to work with eligible parolees. Peer-led services would include mentoring, peer recovery coaching, navigating resources, and assisting with transportation. <u>House</u> concurs with investment of \$1.5 million of existing GF/GP and includes an additional \$2.0 million in one-time GF/GP to support peer-led reentry services. <u>Senate</u> concurs with executive. | GF/GP | \$0 |
| | | \$0 |
| 5. In-Reach Services Expansion | FTE | 0.0 |
| <u>Executive</u> reinvests \$900,000 of existing GF/GP from Offender Success Services and authorizes an additional 6.0 FTE positions to expand the department's ability to provide in-reach parole planning services to more parolees prior to release from prison. Planning for parole includes addressing housing needs and other needs such as clothing, bus passes, scheduling medical appointments, etc. <u>House</u> concurs with investment of \$900,000 of existing GF/GP and includes an additional \$2.0 million in one-time GF/GP to support expansion of in-reach services. <u>Senate</u> concurs with executive. | Gross | \$0 |
| | GF/GP | \$0 |
| | | 6.0 |
| | | \$0 |
| | | \$0 |
| 6. City of Jackson Water and Sewer Rate Increases | Gross | NA |
| <u>Executive</u> includes \$232,700 GF/GP to cover costs of an 8% increase in water rates and a 6% increase in sewer rates at the 4 correctional facilities located in Jackson effective October 2024. The City of Jackson indicates that much of the cost is attributable to lead service line replacements along with capital improvement projects and general upkeep. <u>House</u> concurs. <u>Senate</u> concurs. | GF/GP | NA |
| | | \$232,700 |
| | | \$232,700 |
| 7. Detroit Detention Center Increased Authorization | Gross | \$9,530,100 |
| <u>Executive</u> includes authorization to receive an additional \$1.6 million in local revenue from the City of Detroit to support higher than anticipated costs for operations of the Detroit Detention Center. Various costs have increased including contracted nursing costs and contracted janitorial costs. <u>House</u> concurs. <u>Senate</u> concurs. | Local | 9,530,100 |
| | GF/GP | \$0 |
| | | \$1,600,000 |
| | | 1,600,000 |
| | | \$0 |
| 8. Technical Adjustments | FTE | NA |
| <u>Executive</u> makes internal FTE adjustments, funding adjustments, and transfers throughout the budget, which have no overall impact on Gross, GF/GP, or FTE position authorization. Adjustments are made to reflect employee counts more accurately and to align funding authorization with revenue received and department operations and activities. <u>House</u> concurs. <u>Senate</u> concurs. | Gross | NA |
| | GF/GP | NA |
| | | 0.0 |
| | | \$0 |
| | | \$0 |

| | | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 Senate Change |
|--|--------------|---|--------------------------------|
| <u>Budget Changes from FY 2023-24 Enacted Appropriations</u> | | | |
| 9. Removal of FY 2023-24 One-Time Appropriations | FTE | 1.0 | (1.0) |
| <u>Executive</u> removes \$20.7 million Gross (\$8.7 million GF/GP) of one-time funding that was included in the FY 2023-24 budget to support the following: | Gross | \$20,700,000 | (\$20,700,000) |
| | Federal | 12,000,000 | (12,000,000) |
| | GF/GP | \$8,700,000 | (\$8,700,000) |
| <ul style="list-style-type: none"> • Body-worn Cameras (\$3.3 million GF/GP) • Breast Milk Program (\$1.0 million GF/GP) • Come Out Stay Out (\$400,000 GF/GP) • Corrections Officer Signing/Retention Bonuses (\$12.0 million federal) • Eastern Michigan University Pilot Program (\$250,000 GF/GP) • Goodwill Flip the Script (\$1.4 million GF/GP) • Nation Outside (\$2.0 million GF/GP) • Silent Cry (\$400,000 GF/GP) | | | |
| <u>House</u> concurs. <u>Senate</u> concurs. | | | |
| 10. Economic Adjustments | Gross | NA | \$46,924,400 |
| <u>Executive</u> reflects a net increase in costs of \$46.9 million Gross (\$46.3 million GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2024), overtime costs, insurances, actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, food, fuel, and utilities. <u>House</u> concurs. <u>Senate</u> concurs. | Federal | NA | 37,000 |
| | Local | NA | 288,900 |
| | Restricted | NA | 288,900 |
| | GF/GP | NA | \$46,309,600 |
| 11. State Employees' Retirement System Changes | Gross | NA | \$16,450,000 |
| <u>House</u> includes \$16.5 million in one-time GF/GP for implementation costs associated with House Bills 4665, 4666, and 4667. The bills would authorize certain employees in the defined contribution plan to terminate membership in the DC plan and instead become members of the State Police Retirement System hybrid pension plan. <u>Senate</u> concurs on including \$16.5 million but includes it as an ongoing appropriation instead of as a one-time appropriation. | GF/GP | NA | \$16,450,000 |
| 12. Higher Education in Prison | Gross | NA | \$0 |
| <u>House</u> includes \$1.0 million in one-time GF/GP for the department to expand their collaboration with 4-year state universities and colleges to provide prisoners with the opportunity to participate in bachelor's degree programs. Funding would be used for eligible expenses including staffing, supplies, and tuition. <u>Senate</u> does not include. | GF/GP | NA | \$0 |
| 13. Corrections Officer Retention and Signing Bonuses | Gross | NA | \$0 |
| <u>House</u> does not include a line item appropriation but includes boilerplate section 805 which directs the department to expend \$12.0 million of unexpended work project account balances to fund corrections officer signing and retention bonuses. Funding would be used to grant up to \$1,500 signing bonuses for new corrections officers and up to \$1,500 retention bonuses for corrections officers currently employed by the department. <u>Senate</u> does not include. | GF/GP | NA | \$0 |
| 14. Eastern Michigan University Pilot Program | Gross | NA | \$250,000 |
| <u>Senate</u> includes \$250,000 in ongoing GF/GP funding for the department to continue the Eastern Michigan University Pilot Program which provides prisoners with the opportunity to participate in a comprehensive bachelor's degree program. | GF/GP | NA | \$250,000 |
| 15. Nation Outside | Gross | NA | \$1,000,000 |
| <u>Senate</u> includes \$1.0 million in ongoing GF/GP funding to support a statewide peer-led reentry program that assists parolees with housing, education, employment, and access to healthcare and insurance. | GF/GP | NA | \$1,000,000 |

| | | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 Senate Change |
|--|--------------|---|--------------------------------|
| <u>Budget Changes from FY 2023-24 Enacted Appropriations</u> | | | |
| 16. Breast Milk Program | FTE | NA | 1.0 |
| <u>Senate</u> includes \$500,000 in ongoing GF/GP funding and authorization for 1.0 FTE position for the department to continue working with the Mama's Mobile Milk program to get post-partum prisoners' breast milk transported to their newborns. | Gross | NA | \$500,000 |
| | GF/GP | NA | \$500,000 |
| 17. Medication Assisted Treatment | Gross | NA | \$1,000,000 |
| <u>Senate</u> includes \$1.0 million in ongoing GF/GP funding for expansion of the Medication Assisted Treatment program. | GF/GP | NA | \$1,000,000 |
| 18. Mental Health Crisis Intervention Training | Gross | NA | \$750,000 |
| <u>Senate</u> includes \$750,000 in one-time GF/GP funding for mental health crisis intervention training for corrections officers. | GF/GP | NA | \$750,000 |
| 19. Chance for Life | Gross | \$0 | \$250,000 |
| <u>Senate</u> includes \$250,000 in one-time GF/GP funding for the Chance for Life program which is an evidence-based mentoring program for prisoners that emphasizes job training, life skills, and family reintegration. | GF/GP | \$0 | \$250,000 |

Major Boilerplate Changes from FY 2023-24

Note: Boilerplate throughout the bill was revised to include non-substantive technical changes agreed to by the House, the Senate, and the Legislative Service Bureau. Boilerplate section numbers listed in this document are section numbers as they appear in current law. Section numbers will be different for new language and may be revised from current year in the House and Senate passed bills.

GENERAL SECTIONS

Sec. 207. Disciplinary Action Against State Employees and Prisoners – RETAINED

Prohibits MDOC from taking disciplinary action against classified civil service employees or prisoners for communicating with legislators or their staff unless the communication is prohibited by law and MDOC is exercising its authority. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains. Senate retains.

Sec. 211. Contingency Authorization – REVISED

Authorizes up to \$2.5 million in federal and up to \$1.0 million in local contingency funds to be appropriated should funds become available; authorizes expenditure of funds after legislative transfer to specific line items. Executive revises local contingency authorization amount from \$1.0 million to \$2.0 million and includes up to \$10.0 million in state restricted contingency authorization. House revises local contingency authorization amount from \$1.0 million to \$2.0 million. Senate concurs with executive revisions.

Sec. 212. Transparency Website – RETAINED

Requires MDOC to maintain a searchable website that is accessible by the public at no cost that includes expenditures made by MDOC, payments to vendors, number of active employees by job classification, job specifications, and wage rates. Executive deletes. House retains. Senate retains.

Sec. 213. Report on State Restricted Funds – RETAINED

Requires MDOC to work with the state budget office to report on estimated state restricted fund balances, state restricted fund projected revenues, and state restricted fund expenditures. Executive deletes. House retains. Senate retains.

Sec. 214. Website for Information – DELETED

Requires MDOC to maintain, on a publicly accessible website, information that identifies, tracks, and regularly updates key metrics used to monitor and improve the department's performance. Executive deletes. House deletes. Senate deletes.

Sec. 218. In-Person Work Priority – DELETED

Expresses legislative intent that MDOC maximize efficiency of the state workforce, and where possible, prioritize in-person work; requires MDOC to post its in-person, remote, or hybrid work policy on its website. Executive deletes. House retains. Senate deletes.

Major Boilerplate Changes from FY 2023-24

Sec. 219. Authority to Charge Fees and Collect Revenues – RETAINED

Authorizes MDOC to charge fees and collect revenues to cover associated expenses for offender services and programming, employee meals, parolee loans, academic and vocational services, custody escorts, compassionate visits, union steward activities, and public works programs and services; appropriates revenues and fees collected. Executive retains. House revises to require MDOC to report on amount of revenues collected and fees charged and purpose for which revenues were expended. Senate retains.

Sec. 220. Receipt and Retention of Reports – RETAINED

Requires MDOC to follow federal and state guidelines for short- and long-term retention of records; authorizes MDOC to electronically retain copies of reports unless otherwise required by federal and state guidelines. Executive deletes. House retains. Senate retains.

Sec. 221. Report on Policy Changes Made to Implement Public Acts – RETAINED

Requires MDOC to report on each specific policy change made by the department to implement a public act affecting the department. Executive deletes. House revises to require that report also be submitted to the House Standing Committee on Criminal Justice and the Senate Standing Committee on Civil Rights, Judiciary, and Public Safety. Senate retains in Sec. 218.

Sec. 221. Timely Reimbursement to Attorney General – NEW

Requires MDOC to make timely reimbursement to the Department of Attorney General for legal services provided by the AG to MDOC; authorizes the AG to increase the amount billed to include a penalty for late reimbursement; defines timely reimbursement as not later than 60 days after MDOC receives a bill from the AG. Executive does not include. House does not include. Senate includes new language.

Sec. 222. Severance Pay for Department Officials – RETAINED

Requires MDOC to report on any amounts of severance pay agreed to for a department director, deputy director, or other high-ranking department official; requires the report to include the name of the official and the amount of severance pay; requires a report on the total amount of severance pay remitted and the total number of former employees that were remitted severance pay during the prior fiscal year; defines "severance pay" to mean compensation that is both payable or paid upon the termination of employment and in addition to either wages or benefits earned during the course of employment or generally applicable retirement benefits. Executive deletes. House deletes. Senate retains.

Sec. 223. State Administrative Board Transfers – DELETED

Authorizes the legislature, by a concurrent resolution adopted by a majority of members elected to and serving in each house, to inter-transfer funds if the State Administrative Board transfers funds. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House deletes. Senate deletes.

Sec. 224. Expending Available Work Project Authorization – RETAINED

Prohibits appropriations that have unexpended work project authorization associated with them, to the extent possible, from being expended until all existing work project authorization for the same purpose is exhausted. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains. Senate retains.

Sec. 225. Management-to-Staff Ratio – RETAINED

Expresses legislative intent that MDOC maintain a management-to-staff ratio of not more than 1 supervisor for each 8 employees at the central office in Lansing and at the northern and southern region administration offices. Executive deletes. House retains. Senate retains.

DEPARTMENTAL ADMINISTRATION AND SUPPORT

Sec. 302. Report on Allowing Staff to Reach Highest Pay Levels in Shorter Amount of Time – RETAINED

Requires MDOC to submit a report that assesses the cost of allowing corrections officers and corrections medical officers to reach their highest level of pay within 3 years of service instead of reaching it within 5 years of service. Executive deletes. House revises to require a report on effects on staffing since corrections officers and corrections medical officers were allowed to reach their highest level of pay in a shorter amount of time. Senate retains.

Sec. 303. Staff Retention Strategies – RETAINED

Requires MDOC to report on staff retention strategies, including how to improve employee engagement, how to improve employee wellness, how to offer additional training and professional development, mechanisms by which to receive employee feedback, how MDOC considers suggestions made by employees, and steps taken and future plans MDOC has for retention and improving employee wellness. Executive revises to require a report only on staff retention strategies, with no other specific information required. House retains current language. Senate retains current language.

Major Boilerplate Changes from FY 2023-24

Sec. 304. Staff Departures – REVISED

Requires MDOC to report on employee departures, including the number of corrections officers and the number of years they worked for the department; requires report to include a chart that shows the distribution of employee departures based on specified ranges of years of service, a summary of primary reasons for departures by ranges of years of service, and the distinction between employee departures by recruits in-training at the academy, recruits in-training at facilities, and employees having been on the job. Executive retains. House retains. Senate revises to require MDOC to conduct a survey of all employees departing within 1 to 3 years; requires the survey to include questions regarding primary reasons for departure; requires the survey to be summarized in the report required by this section.

Sec. 307. Vendor Contracts – RETAINED

Requires MDOC to report on all vendor contracts with a value of \$500,000 or more, including contract start and expiration dates, contract compliance monitoring site visits completed by the department, and number and amount of fines for service-level agreement noncompliance, broken down by area of noncompliance. Executive revises to require that report include only contracts with a value of \$500,000 or more, the contract start and expiration dates, and the number of available option years. House retains current reporting requirements; requires report to include the number of available option years; adds a report due date. Senate retains current language.

Sec. 309. Mental Health Awareness Training – REVISED

Requires MDOC to provide training for all custody staff who manage prisoners with mental illness; requires mental health awareness training to be incorporated into training of new custody staff. Executive retains. House revises to require training on crisis intervention to be included in MDOC's mandatory annual training for all staff. Senate revises to require training for all custody staff, including new custody staff, on how to respond to challenges faced when working with prisoners experiencing mental health.

Sec. 310. Maintenance and Utility Costs at Facilities – RETAINED

Requires MDOC to report on maintenance and utility costs, plans for capital improvement and associated costs, status of capital outlay project accounts, and expected future useful life for each correctional facility. Executive deletes. House retains. Senate retains.

Sec. 311a. Accounts for Prisoners Working for MSI – NEW

Requires MDOC to create accounts for prisoners working at MSI sites and to credit pay for hours worked at MSI sites to the accounts; requires funds in accounts to be used to pay court-ordered restitution and associated costs; authorizes remaining funds to go to prisoners. Executive does not include. House does not include. Senate includes new language.

Sec. 314. Staff Overtime Hours – REVISED

Requires MDOC to report on number of overtime hours worked by all custody staff, by facility, including number of mandatory overtime hours worked, number of voluntary overtime hours worked, reasons for overtime hours worked, and average number of overtime hours worked by active employees. Executive revises by striking requirement to report on number of mandatory overtime hours worked and number of voluntary overtime hours worked. House retains current reporting requirements; requires MDOC to complete and submit reports as required in order to receive full amount of appropriations. Senate revises to require MDOC to submit monthly reports on each shift of more than 4 hours worked; requires report on funds used for employee travel to conferences and award granting events.

Sec. 316. Corrections Officer Training Academy – DELETED

Requires MDOC to report on the status of the corrections officer training academy, including a history of appropriations, anticipated costs of the project, by phase, actual expenditures, and any other information MDOC considers necessary. Executive deletes. House revises to require a final report on the corrections officer training academy, including a history of all appropriations, final costs by phase and purpose, a listing of all buildings and amenities included, and the effect the new academy has had on staffing levels, including the ability for the department to attract new candidates. Senate deletes.

Sec. 320. County Jail Reimbursement Program – RETAINED

Requires MDOC to administer County Jail Reimbursement program, which offers counties per diem payments for housing certain offenders in jail; specifies reimbursement criteria and rates; requires counties receiving funding to report on annual average jail capacity and annual average jail occupancy; requires MDOC to report on number of inmates sentenced to custody of the sheriff and eligible for the County Jail Reimbursement program, amount paid to counties, number of days inmates were in custody, number of inmates sentenced by specified category, amount paid by specified category of inmate, number of days inmates were in custody by specified category, and estimated cost of housing inmates sentenced to custody of the sheriff and eligible for the County Jail Reimbursement program as inmates of a state prison. Executive retains. House revises to include a \$5.00 rate increase to each per diem rate specified in the language (i.e., \$40 rate increased to \$45; \$55 rate increased to \$60; \$65 rate increased to \$70). Senate retains.

Major Boilerplate Changes from FY 2023-24

Sec. 321. Offender Data Reports – RETAINED

Requires MDOC to provide monthly electronic mail reports on prisoner populations by security levels by facility; net operating capacities of facilities; number of closed housing units; prisoners serving life sentences and classified as past their earliest release dates; prisoner intakes, returns, and exits; populations for community residential services, electronic monitoring, parole, and probation; requires MDOC to provide notification immediately upon knowing it will not meet reporting requirements, including reasons for not meeting reporting requirements. Executive revises by striking reporting on prisoners serving life sentences and classified as past their earliest release dates, prisoner intakes, returns, and exits, and populations for community residential services; strikes requirement that MDOC provide notification immediately upon knowing it will not meet reporting requirements, including reasons for not meeting reporting requirements. House retains current language; requires MDOC to complete and submit reports as required in order to receive full amount of appropriations. Senate retains.

Sec. 326. Contraband Prevention – NOT INCLUDED

Requires MDOC to report on contraband prevention efforts, including a history of all appropriations for contraband prevention, a history of all expenditures made for contraband prevention efforts, and the amount, type, and source of contraband prevented, by facility. Executive does not include new language. House includes new language. Senate does not include new language.

OFFENDER SUCCESS ADMINISTRATION

Sec. 401. Offender Success Expenditures and Allocations – REVISED

Requires MDOC to report on actual prior-year offender success expenditures and allocations; authorizes MDOC to collect cash or in-kind donations to supplement funds for prison education training, supplies, and materials necessary to complete academic- and job skills-related programs. Executive revises to authorize unexpended or unencumbered donations to be carried forward. House retains current language. Senate concurs with executive revisions; requires reports on outcomes and performance measures for all offender success programs.

Sec. 402. Partnering for Providing Offender Success Services – REVISED

Requires MDOC to partner with nonprofit faith-based, business and professional, civic, and community organizations for purpose of providing offender success services, including counseling, information on housing and job placement, and money management assistance. Executive deletes. House retains. Senate revises to strike reference to "faith-based".

Sec. 403. Matching Parolees with Potential Employers – RETAINED

Requires MDOC to ensure, when possible, that all prisoners have potential employer matches in communities to which they will return, prior to each prisoner's initial parole hearing. Executive deletes. House retains. Senate retains.

Sec. 404. Workforce Development Program – REVISED

Requires MDOC to work with the Department of Labor and Economic Opportunity and local entities to design services for offender success and vocational education programs that provide relevant professional development opportunities to prisoners upon release from prison; requires programs to be high quality, demand driven, locally receptive, and responsive to the needs of communities where prisoners are expected to reside upon release; requires report on results of workforce development program. Executive retains. House retains. Senate revises to require report on length of time of employment and reasons for parolee's separation from service for each parolee hired; requires MDOC to suspend collaboration with any local entity with a return to prison rate greater than 20% until the local entity has submitted a proposed plan to maintain a return to prison rate of less than 20%.

Sec. 405. Probation Residential Services Per Diem Reimbursement – REVISED

Limits probation residential services per diem reimbursement rate to \$65. Executive revises per diem reimbursement rate from \$65 to \$68 and includes an initial client assessment reimbursement of \$200. House revises per diem reimbursement rate from \$65 to \$70 and includes an initial client assessment reimbursement of \$200. Senate concurs with executive revisions.

Sec. 410. Higher Education in Prison – REVISED

Requires funding to be used for MDOC to collaborate with accredited universities and colleges to provide prisoners with the opportunity to participate in comprehensive bachelor's degree programs at no cost to the students; requires funding to be used for eligible expenses including staffing, supplies, and tuition; requires report on expenditure of funds, number of participants served, enrollments by race and gender, and number of participants completing the program. Executive retains. House retains. Senate revises to require report to include number of job placements, the rate of 30-day, 90-day, and 2-year employment retention post release, number of individuals successfully completing a court-ordered sentence, 1-, 2-, and 3-year return to prison rates, and outcomes and performance measures; strikes reporting on enrollments by race and gender.

Major Boilerplate Changes from FY 2023-24

Sec. 415. Academic and Vocational Programs for Prisoners – REVISED

Requires MDOC to report on academic and vocational programs, including number of instructors and instructor vacancies; number of prisoners enrolled in, completing, transferring from, and repeating each program; number of prisoners on waiting lists for programs; racial demographics of prisoners enrolled in each program; number of prisoners paroled without a high school diploma; program outcomes for each program; number of prisoners not paroled at their earliest release dates due to lack of high school equivalency. Executive revises by striking reporting on prisoners not subsequently reenrolled, reason for not completing the program, number of prisoners transferred to another facility while enrolled in a program and not subsequently reenrolled, number of prisoners enrolled who are repeating the program, reporting information itemized by facility, and identifying program outcomes for each academic and vocational program. House revises by striking only that MDOC identify program outcomes for each academic and vocational program. Senate concurs with executive revisions.

Sec. 418. Program and Special Equipment Fund – NEW

Requires Program and Special Equipment Fund revenues to be used for prisoner programming, special equipment, and security projects; authorizes unexpended funds to be carried forward and made available for expenditure in subsequent fiscal years. Executive includes new language. House includes new language. Senate includes new language.

FIELD OPERATIONS ADMINISTRATION

Sec. 501. Annual Program Reports – RETAINED

Specifies content to be included in reports by MDOC on residential reentry, electronic monitoring, and special alternative incarceration programs (e.g., successful and unsuccessful terminations, end of month populations, length of placements, returns to prison, descriptions of programs, comparison with prior year statistics, impact on prison admissions and jail utilization, cost effectiveness of programs). Executive deletes. House retains. Senate retains.

Sec. 502. Violators of Parole and Probation – RETAINED

Requires MDOC to review and revise proposals for alternatives to prison for technical violators of parole and probation; requires a report on the number of probationers and parolees returned to or sent to prison for new crimes, number of probationers and parolees returned to or sent to prison for technical violations, educational history of offenders, number of offenders that participated in reentry programs, and number of offenders that participated in substance abuse treatment programs, mental health programs, or both. Executive deletes. House retains. Senate retains.

Sec. 503. Residential Alternative to Prison Program – RETAINED

Requires MDOC to provide vocational, educational, and cognitive programming in a secure environment to enhance existing alternative sentencing options, increase employment readiness and successful placement rates, and reduce new criminal behavior for the West Michigan probation violator population. Executive deletes. House retains. Senate retains.

Sec. 504. Prisoners Reviewed for Parole – RETAINED

Requires MDOC to report on outcomes of prisoners reviewed for parole, including number of prisoners reviewed; number granted or denied parole; number of decisions deferred; number of times prisoners were reviewed before being granted or denied parole; number of paroles granted, denied, or deferred for each of the parole guideline scores of low, average, and high; reasons for parole denial or deferment. Executive deletes. House retains. Senate retains.

HEALTH CARE

Sec. 602. Standard Medical Release Form – RETAINED

Requires MDOC to give all prisoners the opportunity to sign a medical release of information form, effective for one year, designating a family member or other individual to whom MDOC is authorized to release information; requires MDOC to assure forms follow prisoners if and when they are transferred to other facilities or released from prison. Executive retains. House revises by adding requirement that MDOC provide prisoners with a brochure that explains the purpose and importance of signing a medical release of information form; strikes that the release form is effective for only one year. Senate retains.

Sec. 603. Health Care Utilization Reports – RETAINED

Requires MDOC to report on prisoner health care utilization, including the number of inpatient hospital days, outpatient visits, emergency room visits, prisoners receiving off-site in-patient medical care, and the 10 most common chronic care conditions. Executive deletes. House retains current language and requires reporting on the top 10 reasons for inpatient hospital days, top 10 reasons for outpatient visits, top 10 reasons for emergency room visits, and top 10 reasons for prisoners receiving off-site inpatient medical care. Senate retains.

Sec. 606. Medication Assisted Therapies – REVISED

Requires MDOC to report on number of prisoners that received medication assisted therapies, length of time on therapies, and number of prisoners who discontinued treatment while incarcerated. Executive retains. House retains. Senate revises to require report on medications used and number of prisoners prescribed each medication.

Major Boilerplate Changes from FY 2023-24

Sec. 607. Medication Assisted Treatment Clinics – REVISED

Requires appropriation to be used for establishing at least 3 clinics at facilities that will allow for treatment of the highest number of prisoners; requires participating prisoners to be treated while incarcerated and to be given an injection immediately before being released from prison; requires status reports on staffing levels, expenditures, and number of prisoners treated. Executive revises to reflect "maintaining" clinics instead of "establishing" them. House concurs with executive revisions; requires MDOC to explore all opportunities for increasing availability and usage of long acting injectables at the most affordable price for the department. Senate concurs with executive revisions; requires MDOC to allocate not less than \$1.0 million in additional funding to maintain 3 MAT clinics; authorizes unexpended funds to be carried forward.

Sec. 608. Screening and Treatment of Prisoners with PTSD and Substance Use Disorders – NOT INCLUDED

Requires MDOC to screen and provide treatment to prisoners for PTSD and substance use disorders; requires prisoners to be screened at intake, annually, and prior to release; requires treatment to be provided if medical professional determines prisoner meets criteria for having PTSD and/or substance use disorder. Executive does not include new language. House includes new language. Senate does not include new language.

Sec. 609. Nursing Staff Attraction and Retention – NOT INCLUDED

Requires MDOC to work with nursing staff, nursing collective bargaining units, and nursing organizations to develop strategies to attract and retain nurses; lists specific strategies to be included; requires report on strategies and plans for implementing strategies. Executive does not include new language. House includes new language. Senate does not include new language.

CORRECTIONAL FACILITIES AND ADMINISTRATION

Sec. 701. Reporting on Elimination of Prisoner Programming – RETAINED

Requires MDOC to report on plans to eliminate programming for prisoners at least 30 days prior to program elimination; defines "programming for prisoners" to mean a department core program or career and technical education program. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains current language; requires MDOC to complete and submit reports as required in order to receive full amount of appropriations. Senate retains current language.

Sec. 702. Food Service Reporting – REVISED

Requires MDOC to report, by facility, on average per-meal costs, including actual food costs, total compensation for all food service workers, including benefits and legacy costs, inspection and compliance costs, and contract and sanitation violation information. Executive retains. House retains. Senate revises to require MDOC to ensure that not less than \$0.50 of the per-meal cost consists of Michigan-grown and produced products.

Sec. 706. Reporting Critical Incidents in Prisons – RETAINED

Requires MDOC to report within 72 hours of occurrence, any critical incident occurring at a correctional facility; requires MDOC to report annually on number of critical incidents occurring each month by type and severity; defines "critical incidents" to mean prisoner assaults on staff that result in serious physical injury to staff, escapes and attempted escapes, prisoner disturbances that cause facility operation concerns, and unexpected deaths of prisoners. Executive retains. House revises to include "drug overdose" and "suspected overdose" as part of the definition of critical incident; requires reporting on results of autopsies and investigations of unexpected deaths, including video surveillance footage. Senate retains.

Sec. 709. Prisoner Labor and Delivery – RETAINED

Requires MDOC to allow prisoners to have one visitor present during labor and delivery, in addition to a doula being present if the prisoner wants to work with a doula; requires visitors to be immediate family members, legal guardians, spouses, or domestic partners; authorizes MDOC to deny access to visitors if there are safety concerns; authorizes MDOC to conduct criminal background checks on visitors. Executive deletes. House retains. Senate retains.

Sec. 711. Administrative Segregation Report – REVISED

Requires MDOC to report on use of administrative segregation for prisoners with serious mental illness or developmental disorders, including number of days each prisoner was confined to administrative segregation. Executive retains. House retains. Senate revises reporting from annually to quarterly; requires reporting on number of prisoners confined to specialized housing units or cells; requires reporting on number of cumulative days each prisoner was confined to administrative segregation, temporary segregation, punitive segregation, inpatient mental health – enumerated by program, close observation, adaptive skills residential program, protective custody; requires reporting on number of individuals held on Notice of Intent or Security Threat Group status, or both, by facility, including cumulative days held, security classification, security level, race, and earliest release date.

Major Boilerplate Changes from FY 2023-24

Sec. 714. Report on Restricted Visiting Privileges – REVISED

Requires MDOC to report on number of prisoners that lose visiting privileges, number of prisoners that apply to have visiting privileges restored, number of prisoners that have had visiting privileges restored, and number of prisoners that have had visiting restrictions extended. Executive retains. House retains. Senate revises to require reporting on the length of visitation time lost by violation type.

Sec. 715. Intelligence Unit – REVISED

Requires MDOC to establish an intelligence unit to conduct investigatory and intelligence operations; requires intelligence unit to provide telephone intelligence activities previously provided by contractor; requires savings resulting from in-house telephone intelligence activities to be passed on to prisoners through reduced phone call rates. Executive revises to reflect "maintaining" unit instead of "establishing"; revises by striking requirement to renegotiate phone contract and pass savings on to prisoners through reduced phone call rates. House revises to reflect "maintaining" unit instead of "establishing"; revises by striking requirement to renegotiate phone contract; revises by adding that MDOC continue to pursue all opportunities for reducing further the cost of phone calls for prisoners and their families. Senate concurs with executive revisions.

Sec. 716. Economic Impact and Savings from Prison Closures – RETAINED

Requires MDOC to provide notice of plans to close, consolidate, or relocate any correctional facility in the state at least 30 days prior to the effective date of the closure, consolidation, or relocation; requires MDOC to report on the projected savings from closure, consolidation, or relocation and the projected impact on staff positions; following closure, consolidation, or relocation, requires a report on actual savings achieved and the impact on staff; requires MDOC, when planning to close a correctional facility, to complete an analysis of the potential economic impact of the prison closure on the local community. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains. Senate retains.

Sec. 717. Information Packet for Families of Prisoners – RETAINED

Requires MDOC to make an information packet for families of incoming prisoners available on MDOC website; specifies information to be included in packet (e.g., prisoner accounts, phone calls, email accounts, visiting, filing complaints or grievances, accessing physical and mental health care, parole process); requires information packet to be reviewed annually and updated as necessary. Executive retains. House revises to require MDOC to also provide information on the purpose and importance of prisoners signing a medical release of information form. Senate retains.

Sec. 718. Reduce Fees and Copays – NOT INCLUDED

Requires MDOC to pursue all opportunities to reduce costs for prisoners and their families of financial deposit fees, commissary fees, and medical copays when the department negotiates or renews contracts for these services. Executive does not include new language. House includes new language. Senate does not include new language.

Sec. 719. Family Participation Program – NEW

Requires MDOC to ensure prisoners are provided information regarding the family participation program; requires MDOC to create and display information posters in facilities; requires posters to include perforated and detachable strips that include contact information for the family participation program. Executive does not include new language. House does not include new language. Senate includes new language.

ONE-TIME APPROPRIATIONS

Sec. 801. Breast Milk Program – RETAINED

Requires funding to be used for a program that provides breast milk to newborns of post-partum prisoners; requires MDOC to collaborate with Mama's Mobile Milk to ensure prisoners who have given birth within the last 18 months have the opportunity to breastfeed, including expressing milk and providing necessary supplies; grants immunity from criminal and civil liability to MDOC; requires Mama's Mobile Milk to report quarterly; designates unexpended funding as a work project appropriation. Executive deletes. House deletes. Senate retains in Sec. 608.

Sec. 801. In-Reach Services Expansion – NOT INCLUDED

Requires MDOC to allocate \$2.0 million in one-time funding, in addition to \$900,000 in ongoing funding, to expand provision of in-reach parole planning services to all parolees prior to release from prison. Executive does not include new language. House includes new language. Senate does not include new language.

Sec. 801. Mental Health Crisis Intervention Training – NEW

Requires funding for mental health crisis intervention training to be used for all custody staff, including new custody staff, for training on responding to challenges faced when working with prisoners experiencing mental health crises. Executive does not include new language. House does not include new language. Senate includes new language.

Major Boilerplate Changes from FY 2023-24

Sec. 802. *Come Out Stay Out* – DELETED

Requires funding to be granted to Come Out Stay Out for providing education, employment, and housing services to offenders upon release from prison; requires a report on expenditure of funds, program performance measures, number of participants served, and outcomes of participants completing the program. Executive deletes. House deletes. Senate deletes.

Sec. 802. *Peer-Led Reentry Services* – NOT INCLUDED

Requires MDOC to allocate \$2.0 million in one-time funding, in addition to \$1.5 million in ongoing funding, to expand provision of peer-led reentry services to parolees. Executive does not include new language. House includes new language. Senate does not include new language.

Sec. 803. *Corrections Officer Signing and Retention Bonuses* – DELETED

Requires funding to be used to grant signing bonuses for new corrections officers and retention bonuses for current corrections officers; lists criteria to be followed for paying bonuses; requires expenditure of funds to be agreed to by the Office of the State Employer and the Michigan Corrections Organization and approved by the Civil Service Commission. Executive deletes. House deletes. Senate deletes.

Sec. 803. *State Employees' Retirement System* – NEW

Requires funding to be expended to cover additional pension-related costs associated with House Bills 4665, 4666, and 4667 if they are enacted into law. Executive does not include new language. House includes new language. Senate includes new language but refers to Senate Bills 165, 166, and 167 instead of House Bills 4665, 4666, and 4667.

Sec. 804. *Eastern Michigan University Pilot Program* – RETAINED

Requires funding to be used for MDOC to collaborate with EMU to provide prisoners with the opportunity to participate in a comprehensive bachelor's degree program; requires funding to be used for eligible expenses including staffing, supplies, and tuition; requires a report on expenditure of funds, number of participants served, enrollments by race and gender, number of participants completing the program, and program outcomes; subjects the program to metrics. Executive deletes. House deletes. Senate retains in Sec. 420.

Sec. 804. *Thumb Correctional Facility Education Center* – NEW

Designates funding for the Thumb education center as a work project appropriation; the purpose of the project is to provide educational programming and vocational training at the facility. Executive includes new language. House includes new language.

Sec. 805. *Goodwill Flip the Script* – DELETED

Requires the one-time appropriation to be used only for expanding the program and serving participants outside of participants currently being served by the ongoing appropriation; requires alternative sentencing programs, educational recovery programs, and career development and continuing education programs; requires a report on the expanded areas of the program and on program outcomes; subjects the program to metrics. Executive deletes. House deletes. Senate deletes.

Sec. 805. *Repurpose Unexpended Work Project Account Balances* – NOT INCLUDED

Directs MDOC to expend \$12.0 million of unexpended work project account balances to fund corrections officer signing and retention bonuses; requires funding to be used to grant up to \$1,500 signing bonuses for new corrections officers and up to \$1,500 retention bonuses for corrections officers currently employed by the department; requires approval by the Civil Service Commission, the Office of the State Employer, and the Michigan Corrections Organization; designates funding as a work project appropriation. Executive does not include new language. House includes new language. Senate does not include new language.

Sec. 806. *Nation Outside* – RETAINED

Requires funding to be used to support a contract with the goal of supporting peer-led reentry programming; requires Nation Outside to enlist Wayne State University to perform an independent program evaluation; requires a report on program outcomes; subjects the program to metrics. Executive deletes. House deletes. Senate retains in Sec. 421.

Sec. 807. *Outcomes and Performance Metrics for Various Programs* – REVISED

Lists specific outcomes and performance measures for Eastern Michigan University, one-time Goodwill Flip the Script, and Nation Outside programs; requires data collected to be provided to the legislature and to accredited universities for research purposes. Executive deletes. House deletes. Senate retains in Sec. 422; revises to reflect applicable programs.

Sec. 808. *Silent Cry* – DELETED

Requires funding to be used to support a contract with Silent Cry to provide trauma services to referred parolees upon release from prison; requires a report on expenditure of funds, program performance measures, number of participants served, and outcomes of participants completing the program. Executive deletes. House deletes. Senate deletes.