HOUSE BILL No. 6129

September 8, 2004, Introduced by Rep. Caswell and referred to the Committee on Tax Policy.

A bill to amend 1893 PA 206, entitled "The general property tax act,"

by amending sections 8 and 27 (MCL 211.8 and 211.27), section 8 as amended by 2002 PA 620 and section 27 as amended by 2003 PA 274.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 8. For the purposes of taxation, personal property
- 2 includes all of the following:
- 3 (a) All goods, chattels, and effects within this state.
- 4 (b) All goods, chattels, and effects belonging to inhabitants
- **5** of this state, located without **outside of** this state, except
- 6 that property actually and permanently invested in business in
 - another state shall not be included.
- 8 (c) All interests owned by individuals in real property, the
- 9 fee title to which is in this state or the United States, except

- 1 as otherwise provided in this act.
- 2 (d) For taxes levied before January 1, 2003, buildings and
- 3 improvements located upon leased real property, except if the
- 4 value of the real property is also assessed to the lessee or
- 5 owner of those buildings and improvements. For taxes levied
- 6 after December 31, 2002, buildings and improvements located upon
- 7 leased real property, except buildings and improvements exempt
- 8 under section 9f or improvements assessable under section 8(h),
- 9 shall be assessed as real property under section 2 to the owner
- 10 of the buildings or improvements in the local tax collecting unit
- 11 in which the buildings or improvements are located if the value
- 12 of the buildings or improvements is not otherwise included in the
- 13 assessment of the real property. For taxes levied after December
- 14 31, 2001, buildings and improvements exempt under section 9f or
- 15 improvements assessable under section 8(h) and located on leased
- 16 real property shall be assessed as personal property.
- 17 (e) Tombs or vaults built within any burial grounds and kept
- 18 for hire or rent, in whole or in part, and the stock of a
- 19 corporation or association owning the tombs, vaults, or burial
- 20 grounds.
- 21 (f) All other personal property not enumerated in this
- 22 section and not especially exempted by law.
- (g) The personal property of gas and coke companies, natural
- 24 gas companies, electric light companies, waterworks companies,
- 25 hydraulic companies, and pipe line companies transporting oil or
- 26 gas as public or common carriers, to be assessed in the local tax
- 27 collecting unit in which the personal property is located. The

- 1 mains, pipes, supports, and wires of these companies, including
- 2 the supports and wire or other line used for communication
- 3 purposes in the operation of those facilities, and the rights of
- 4 way and the easements or other interests in real property by
- 5 virtue of which the mains, pipes, supports, and wires are erected
- 6 and maintained, shall be assessed as personal property in the
- 7 local tax collecting unit where laid, placed, or located.
- 8 Interests in underground rock strata used for gas storage
- 9 purposes, whether by lease or ownership separate from the surface
- 10 of real property, shall be separately valued and assessed as
- 11 personal property in the local tax collecting unit in which it is
- 12 located to the person who holds the interest. Interests in
- 13 underground rock strata shall be reported as personal property to
- 14 the appropriate assessing officer for all property descriptions
- 15 included in the storage field in the local tax collecting unit
- 16 and a separate valuation shall be assessed for each school
- 17 district. The personal property of street railroad, plank road,
- 18 cable or electric railroad or transportation companies, bridge
- 19 companies, and all other companies not required to pay a specific
- 20 tax to this state in lieu of all other taxes, shall, except as
- 21 otherwise provided in this section, be assessed in the local tax
- 22 collecting unit in which the property is located, used, or laid,
- 23 and the track, road, or bridge of a company is considered
- 24 personal property. None of the property assessable as personal
- 25 property under this subdivision shall be affected by any
- 26 assessment or tax levied on the real property through or over
- 27 which the personal property is laid, placed, or located, nor

- 1 shall any right of way, easement, or other interest in real
- 2 property, assessable as personal property under this subdivision,
- 3 be extinguished or otherwise affected in case the real property
- 4 subject to assessment is sold in the exercise of the taxing
- 5 power.
- 6 (h) During the tenancy of a lessee, leasehold improvements
- 7 and structures installed and constructed on real property by the
- 8 lessee, provided and to the extent the improvements or structures
- 9 add to the true cash taxable value of the real property
- 10 notwithstanding that the real property is encumbered by a lease
- 11 agreement, and the value added by the improvements or structures
- 12 is not otherwise included in the assessment of the real property
- 13 or not otherwise assessable under subdivision (j). The cost of
- 14 leasehold improvements and structures on real property shall not
- 15 be the sole indicator of value. Leasehold improvements and
- 16 structures assessed under this subdivision shall be assessed to
- 17 the lessee.
- 18 (i) A leasehold estate received by a sublessor from which the
- 19 sublessor receives net rentals in excess of net rentals required
- 20 to be paid by the sublessor except to the extent that the excess
- 21 rentals are attributable to the installation and construction of
- 22 improvements and structures assessed under subdivision (h) or (j)
- 23 or included in the assessment of the real property. For purposes
- 24 of this act, a leasehold estate is considered to be owned by the
- 25 lessee receiving additional net rentals. A lessee in possession
- 26 is required to provide the assessor with the name and address of
- 27 its lessor. Taxes collected under this act on leasehold estates

- 1 shall become a lien against the rentals paid by the sublessee to
- 2 the sublessor.
- 3 (j) To the extent not assessed as real property, a leasehold
- 4 estate of a lessee created by the difference between the income
- 5 that would be received by the lessor from the lessee on the basis
- 6 of the present economic income of the property as defined and
- 7 allowed by section $\frac{27(4)}{27(5)}$, minus the actual value to the
- 8 lessor under the lease. This subdivision does not apply to
- 9 property if subject to a lease entered into before
- 10 January 1, 1984 for which the terms of the lease governing the
- 11 rental rate or the tax liability have not been renegotiated after
- 12 December 31, 1983. This subdivision does not apply to a
- 13 nonprofit housing cooperative. As used in this subdivision,
- 14 "nonprofit cooperative housing corporation" means a nonprofit
- 15 cooperative housing corporation that is engaged in providing
- 16 housing services to its stockholders and members and that does
- 17 not pay dividends or interest upon stock or membership investment
- 18 but that does distribute all earnings to its stockholders or
- 19 members.
- 20 (k) For taxes levied after December 31, 2002, a trade
- 21 fixture.
- 22 Sec. 27. (1) As used in this act, "true cash value" means
- 23 the usual selling price at the place where the property to which
- 24 the term is applied is at the time of assessment, being the price
- 25 that could be obtained for the property at private sale, and not
- 26 at auction sale except as otherwise provided in this section, or
- 27 at forced sale. The usual selling price may include sales at

- 1 public auction held by a nongovernmental agency or person if
- 2 those sales have become a common method of acquisition in the
- 3 jurisdiction for the class of property being valued. The usual
- 4 selling price does not include sales at public auction if the
- 5 sale is part of a liquidation of the seller's assets in a
- 6 bankruptcy proceeding or if the seller is unable to use common
- 7 marketing techniques to obtain the usual selling price for the
- 8 property. A sale or other disposition by this state or an agency
- 9 or political subdivision of this state of land acquired for
- 10 delinquent taxes or an appraisal made in connection with the sale
- 11 or other disposition or the value attributed to the property of
- 12 regulated public utilities by a governmental regulatory agency
- 13 for rate-making purposes is not controlling evidence of true cash
- 14 value for assessment purposes. In determining the true cash
- 15 value, the assessor shall also consider the advantages and
- 16 disadvantages of location; quality of soil; zoning; existing use;
- 17 present economic income of structures, including farm structures;
- 18 present economic income of land if the land is being farmed or
- 19 otherwise put to income producing use; quantity and value of
- 20 standing timber; water power and privileges; and mines, minerals,
- 21 quarries, or other valuable deposits known to be available in the
- 22 land and their value. In determining the true cash value of
- 23 personal property owned by an electric utility cooperative, the
- 24 assessor shall consider the number of kilowatt hours of
- 25 electricity sold per mile of distribution line compared to the
- 26 average number of kilowatt hours of electricity sold per mile of
- 27 distribution line for all electric utilities.

- 1 (2) The assessor shall not consider the increase in true cash
- 2 value that is a result of expenditures for normal repairs,
- 3 replacement, and maintenance in determining the true cash value
- 4 of property for assessment purposes until the property is sold.
- 5 For the purpose of implementing this subsection, the assessor
- 6 shall not increase the construction quality classification or
- 7 reduce the effective age for depreciation purposes, except if the
- 8 appraisal of the property was erroneous before nonconsideration
- 9 of the normal repair, replacement, or maintenance, and shall not
- 10 assign an economic condition factor to the property that differs
- 11 from the economic condition factor assigned to similar properties
- 12 as defined by appraisal procedures applied in the jurisdiction.
- 13 The increase in value attributable to the items included in
- 14 subdivisions (a) to (o) that is known to the assessor and
- 15 excluded from true cash value shall be indicated on the
- 16 assessment roll. This subsection applies only to residential
- 17 property. The following repairs are considered normal
- 18 maintenance if they are not part of a structural addition or
- 19 completion:
- 20 (a) Outside painting.
- 21 (b) Repairing or replacing siding, roof, porches, steps,
- 22 sidewalks, or drives.
- (c) Repainting, repairing, or replacing existing masonry.
- 24 (d) Replacing awnings.
- (e) Adding or replacing gutters and downspouts.
- 26 (f) Replacing storm windows or doors.
- 27 (g) Insulating or weatherstripping.

- 1 (h) Complete rewiring.
- 2 (i) Replacing plumbing and light fixtures.
- 3 (j) Replacing a furnace with a new furnace of the same type
- 4 or replacing an oil or gas burner.
- 5 (k) Repairing plaster, inside painting, or other
- 6 redecorating.
- 7 (l) New ceiling, wall, or floor surfacing.
- 8 (m) Removing partitions to enlarge rooms.
- 9 (n) Replacing an automatic hot water heater.
- 10 (o) Replacing dated interior woodwork.
- 11 (3) A city or township assessor, a county equalization
- 12 department, or the state tax commission before utilizing real
- 13 estate sales data on real property purchases, including purchases
- 14 by land contract, to determine assessments or in making sales
- 15 ratio studies to assess property or equalize assessments shall
- 16 exclude from the sales data the following amounts allowed by
- 17 subdivisions (a), (b), and (c) to the extent that the amounts are
- 18 included in the real property purchase price and are so
- 19 identified in the real estate sales data or certified to the
- 20 assessor as provided in subdivision (d):
- (a) Amounts paid for obtaining financing of the purchase
- 22 price of the property or the last conveyance of the property.
- 23 (b) Amounts attributable to personal property that were
- 24 included in the purchase price of the property in the last
- 25 conveyance of the property.
- (c) Amounts paid for surveying the property pursuant to the
- 27 last conveyance of the property. The legislature may require

- 1 local units of government, including school districts, to submit
- 2 reports of revenue lost under subdivisions (a) and (b) and this
- 3 subdivision so that the state may reimburse those units for that
- 4 lost revenue.
- 5 (d) The purchaser of real property, including a purchaser by
- 6 land contract, may file with the assessor of the city or township
- 7 in which the property is located 2 copies of the purchase
- 8 agreement or of an affidavit that identifies the amount, if any,
- 9 for each item listed in subdivisions (a) to (c). One copy shall
- 10 be forwarded by the assessor to the county equalization
- 11 department. The affidavit shall be prescribed by the state tax
- 12 commission.
- 13 (4) Except as otherwise provided in this subsection, prior to
- 14 utilizing sales data on real property purchases, including
- 15 purchases by land contract, in making sales ratio studies and
- 16 appraisals to assess real property classified as agricultural
- 17 real property under section 34c, a city or township assessor, a
- 18 county equalization department, and the state tax commission
- 19 shall exclude from the sales data all sales of real property
- 20 classified as agricultural real property under section 34c for
- 21 which an affidavit has not been filed under section 27a(7)(n) and
- 22 the sale is not representative of the class.
- 23 (5) -(4) As used in subsection (1), "present economic
- 24 income" means for leased or rented property the ordinary,
- 25 general, and usual economic return realized from the lease or
- 26 rental of property negotiated under current, contemporary
- 27 conditions between parties equally knowledgeable and familiar

- 1 with real estate values. The actual income generated by the
- 2 lease or rental of property is not the controlling indicator of
- 3 its true cash value in all cases. This subsection does not apply
- 4 to property subject to a lease entered into before January 1,
- 5 1984 for which the terms of the lease governing the rental rate
- 6 or tax liability have not been renegotiated after December 31,
- 7 1983. This subsection does not apply to a nonprofit housing
- 8 cooperative subject to regulatory agreements between the state or
- 9 federal government entered into before January 1, 1984. As used
- 10 in this subsection, "nonprofit cooperative housing corporation"
- 11 means a nonprofit cooperative housing corporation that is engaged
- 12 in providing housing services to its stockholders and members and
- 13 that does not pay dividends or interest upon stock or membership
- 14 investment but that does distribute all earnings to its
- 15 stockholders or members.
- 16 (6) $\overline{(5)}$ Beginning December 31, 1994, the purchase price
- 17 paid in a transfer of property is not the presumptive true cash
- 18 value of the property transferred. In determining the true cash
- 19 value of transferred property, an assessing officer shall assess
- 20 that property using the same valuation method used to value all
- 21 other property of that same classification in the assessing
- 22 jurisdiction. As used in this subsection, "purchase price" means
- 23 the total consideration agreed to in an arms-length transaction
- 24 and not at a forced sale paid by the purchaser of the property,
- 25 stated in dollars, whether or not paid in dollars.
- 26 (7) —(6)— For purposes of a statement submitted under section
- 27 19, the true cash value of a standard tool is the net book value

- 1 of that standard tool as of December 31 in each tax year as
- 2 determined using generally accepted accounting principles in a
- 3 manner consistent with the established depreciation method used
- 4 by the person submitting that statement. The net book value of a
- 5 standard tool for federal income tax purposes is not the
- 6 presumptive true cash value of that standard tool. As used in
- 7 this subsection, "standard tool" means that term as defined in
- 8 section 9b.

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