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SENATE BILL No. 997

January 26, 1994, Introduced by Senator FAXON and referred to the Committee on Commerce

A bill to amend the title and section 124 of Act No 218 of the Public Acts of 1956, entitled as amended
"The insurance code of 1956,"
section 124 as amended by Act No 1 of the Public Acts of 1990, being section 500 124 of the Michigan Compiled Laws and to add chapter 45

THE PEOPLE OF THE STATE OF MICHIGAN ENACT

- 1 Section 1 The title and section 124 of Act No 218 of the
- 2 Public Acts of 1956, section 124 as amended by Act No 1 of the
- 3 Public Acts of 1990, being section 500 124 of the Michigan
- 4 Compiled Laws, are amended and chapter 45 is added to read as
- 5 follows

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1 TITLE

2	An act to revise, consolidate, and classify the laws relat-
3	ing to the insurance and surety business to regulate the incor-
4	poration or formation of domestic insurance and surety companies
5	and associations and the admission of foreign and alien companies
6	and associations to provide their rights, powers, and immunities
7	and to prescribe the conditions on which companies and associa-
8	tions organized, existing, or authorized under this act may exer-
9	cise their powers to provide the rights, powers, and immunities
LO	and to prescribe the conditions on which other persons, firms,
1	corporations, associations, risk retention groups, and purchasing
.2	groups engaged in an insurance or surety business may exercise
L3	their powers to provide for the imposition of a privilege fee on
4	domestic insurance companies and associations and the state acci-
.5	dent fund to provide for the imposition of a tax on the business
L 6	of foreign and alien companies and associations to provide for
L7	the imposition of a tax on risk retention groups and purchasing
18	groups to provide for the imposition of a tax on the business of
.9	surplus line agents to modify tort liability arising out of cer-
20	tain accidents to provide for limited actions with respect to
21	that modified tort liability and to prescribe certain procedures
22	for maintaining those actions to require security for losses
23	arising out of certain accidents to provide for the continued
24	availability and AFFORDABILITY OF AUTOMOBILE INSURANCE AND
25	HOMEOWNER'S INSURANCE IN THIS state — AND to facilitate the
26	purchase of that insurance by all residents of this state at fair
27	and reasonable rates and to provide for certain powers and

1 duties, upon certain persons, as they affect the continued 2 availability and affordability of that insurance to provide for 3 certain reporting with respect to insurance and with respect to 4 certain claims against uninsured or self-insured persons to pre-5 scribe duties for certain state departments and officers with 6 respect to that reporting to provide for certain assessments to 7 establish and continue certain state insurance funds to modify 8 and clarify the status, rights, powers, duties, and operations of 9 the nonprofit malpractice insurance fund TO PROVIDE FOR A 10 PHYSICIAN'S LIABILITY ASSOCIATION to provide for the departmen-11 tal supervision and regulation of the insurance and surety busi-12 ness within this state to provide for the conservation, rehabil-13 itation, or liquidation of unsound or insolvent insurers to pro-14 vide for the protection of policyholders, claimants, and credi-15 tors of unsound or insolvent insurers to provide for associa-16 tions of insurers to protect policyholders and claimants in the 17 event of insurer insolvencies to prescribe educational require-18 ments for insurance agents and solicitors to provide for the 19 regulation of multiple employer welfare arrangements to create 20 an automobile theft prevention authority to reduce the number of 21 automobile thefts in this state to prescribe the powers and 22 duties of the automobile theft prevention authority to provide 23 certain powers and duties upon certain persons to provide cer-24 tain powers and duties upon certain officials, departments, and 25 authorities of this state to provide an appropriation, to repeal 26 certain acts and parts of acts to repeal certain acts and parts 27 of acts on specific dates to repeal certain parts of this act on

- 1 specific dates and to provide penalties for the violation of
- 2 this act
- 3 Sec 124 This -code shall ACT DOES not apply to
- 4 (a) Domestic farmers' and other special risk mutual property
- 5 insurers, as identified in chapter 68, except as stated in chap-
- 6 ter 68
- 7 (b) Fraternal benefit societies, except as stated in chapter
- **8** 81a
- 9 (c) A multiple employer welfare arrangement regulated under
- 10 chapter 70, except as provided in chapter 70
- 11 (D) THE PHYSICIAN'S LIABILITY ASSOCIATION, EXCEPT AS PRO-
- 12 VIDED IN CHAPTER 45
- 13 CHAPTER 45
- 14 PHYSICIAN'S LIABILITY ASSOCIATION
- 15 SEC 4501 AS USED IN THIS CHAPTER
- 16 (A) "ASSOCIATION" MEANS THE PHYSICIAN'S LIABILITY ASSOCIA-
- 17 TION CREATED IN SECTION 4504
- 18 (B) "BOARD" MEANS THE ASSOCIATION'S BOARD OF DIRECTORS CRE-
- 19 ATED IN SECTION 4514
- 20 (C) "PHYSICIAN" MEANS THAT TERM AS DEFINED IN SECTION 17001
- 21 OR 17501 OF THE PUBLIC HEALTH CODE, ACT NO 368 OF THE PUBLIC
- 22 ACTS OF 1978, BEING SECTIONS 333 17001 AND 333 17501 OF THE
- 23 MICHIGAN COMPILED LAWS
- 24 SEC 4504 (1) AN UNINCORPORATED, NONPROFIT ASSOCIATION TO
- 25 BE KNOWN AS THE PHYSICIAN'S LIABILITY ASSOCIATION IS CREATED
- 26 EACH PHYSICIAN IN THIS STATE, AS A CONDITION OF LICENSURE, SHALL
- 27 BE A MEMBER OF THE ASSOCIATION AND SHALL BE BOUND BY THE

- 1 ASSOCIATION'S PLAN OF OPERATION THE ASSOCIATION SHALL NOT BE
- 2 SUBJECT TO THE OTHER CHAPTERS OF THIS ACT, BUT SHALL BE SUBJECT
- 3 TO THE OTHER LAWS OF THIS STATE TO THE EXTENT THAT THE ASSOCIA-
- 4 TION WOULD BE WERE IT AN INSURER ORGANIZED AND OPERATING UNDER
- 5 CHAPTER 50
- 6 (2) THE ASSOCIATION SHALL PROVIDE AND EACH MEMBER SHALL
- 7 ACCEPT INDEMNIFICATION FOR 100% OF THE AMOUNT OF ULTIMATE LOSS
- 8 SUSTAINED FOR PROFESSION LIABILITY OR MALPRACTICE CLAIMS IN
- 9 EXCESS OF \$100,000 00 IN EACH LOSS OCCURRENCE AS USED IN THIS
- 10 SECTION, "ULTIMATE LOSS" MEANS THE ACTUAL LOSS AMOUNTS AS A
- 11 RESULT OF AN INJURY OR DAMAGE FOR WHICH A MEMBER IS LEGALLY OBLI-
- 12 GATED TO PAY AN ULTIMATE LOSS IS INCURRED BY THE ASSOCIATION ON
- 13 THE DATE THAT THE LOSS OCCURS
- 14 (3) A PHYSICIAN MAY WITHDRAW FROM THE ASSOCIATION ONLY UPON
- 15 CEASING TO BE A LICENSED PHYSICIAN IN THIS STATE
- 16 (4) A PHYSICIAN WHOSE MEMBERSHIP IN THE ASSOCIATION HAS BEEN
- 17 TERMINATED BY WITHDRAWAL SHALL CONTINUE TO BE BOUND BY THE PLAN
- 18 OF OPERATION, AND UPON WITHDRAWAL, ALL UNPAID PREMIUMS THAT HAVE
- 19 BEEN CHARGED TO THE WITHDRAWING MEMBER SHALL BE PAYABLE AS OF THE
- 20 EFFECTIVE DATE OF THE WITHDRAWAL
- 21 (5) AN UNSATISFIED NET LIABILITY TO THE ASSOCIATION OF AN
- 22 INSOLVENT MEMBER SHALL BE ASSUMED BY AND APPORTIONED AMONG THE
- 23 ASSOCIATION'S REMAINING MEMBERS AS PROVIDED IN THE PLAN OF
- 24 OPERATION THE ASSOCIATION SHALL HAVE ALL RIGHTS ALLOWED BY LAW
- 25 ON BEHALF OF THE REMAINING MEMBERS AGAINST THE ESTATE OR FUNDS OF
- 26 THE INSOLVENT MEMBER FOR SUMS DUE THE ASSOCIATION

- 1 SEC 4508 THE ASSOCIATION SHALL DO ALL OF THE FOLLOWING ON
- 2 BEHALF OF THE ASSOCIATION'S MEMBERS
- 3 (A) ASSUME 100% OF ALL LIABILITY AS PROVIDED IN SECTION
- 4 4504
- 5 (B) ESTABLISH PROCEDURES BY WHICH MEMBERS SHALL PROMPTLY
- 6 REPORT TO THE ASSOCIATION EACH INCIDENT THAT, ON THE BASIS OF THE
- 7 INJURIES OR DAMAGES SUSTAINED, MAY REASONABLY BE ANTICIPATED TO
- 8 INVOLVE THE ASSOCIATION IF THE MEMBER IS ULTIMATELY HELD LEGALLY
- 9 LIABLE FOR THE INJURIES OR DAMAGES THE MEMBER SHALL ALSO ADVISE
- 10 THE ASSOCIATION OF SUBSEQUENT DEVELOPMENTS LIKELY TO MATERIALLY
- 11 AFFECT THE ASSOCIATION'S INTEREST IN THE INCIDENT
- 12 (C) MAINTAIN RELEVANT LOSS AND EXPENSE DATA RELATIVE TO ALL
- 13 ASSOCIATION LIABILITIES AND REQUIRE EACH MEMBER TO FURNISH STA-
- 14 TISTICS, IN CONNECTION WITH ASSOCIATION LIABILITIES, AT THE TIMES
- 15 AND IN THE FORM AND DETAIL AS MAY BE REQUIRED BY THE PLAN OF
- 16 OPERATION
- 17 (D) IN A MANNER PROVIDED FOR IN THE PLAN OF OPERATION, CAL-
- 18 CULATE AND CHARGE TO ASSOCIATION MEMBERS A TOTAL PREMIUM SUFFI-
- 19 CIENT TO COVER THE EXPECTED LOSSES AND EXPENSES OF THE ASSOCIA-
- 20 TION THAT THE ASSOCIATION WILL LIKELY INCUR DURING THE PERIOD FOR
- 21 WHICH THE PREMIUM IS APPLICABLE THE PREMIUM SHALL INCLUDE AN
- 22 AMOUNT TO COVER INCURRED BUT NOT REPORTED LOSSES FOR THE PERIOD
- 23 AND MAY BE ADJUSTED FOR ANY EXCESS OR DEFICIENT PREMIUMS FROM
- 24 PREVIOUS PERIODS EXCESSES OR DEFICIENCIES FROM PREVIOUS PERIODS
- 25 MAY BE FULLY ADJUSTED IN A SINGLE PERIOD OR MAY BE ADJUSTED OVER
- 26 SEVERAL PERIODS IN A MANNER PROVIDED FOR IN THE PLAN OF
- 27 OPERATION

- 1 (E) REOUIRE AND ACCEPT THE PAYMENT OF PREMIUMS FROM
- 2 ASSOCIATION MEMBERS AS PROVIDED FOR IN THE PLAN OF OPERATION
- 3 THE ASSOCIATION SHALL DO EITHER OF THE FOLLOWING
- 4 (1) REQUIRE PAYMENT OF THE PREMIUM IN FULL WITHIN 45 DAYS
- 5 AFTER THE PREMIUM CHARGE
- 6 (11) REQUIRE PAYMENT OF THE PREMIUMS TO BE MADE PERIODICALLY
- 7 TO COVER THE ASSOCIATION'S ACTUAL CASH OBLIGATIONS
- 8 (F) RECEIVE AND DISTRIBUTE ALL SUMS REQUIRED BY THE
- 9 ASSOCIATION'S OPERATION
- 10 (G) ESTABLISH PROCEDURES FOR REVIEWING INCIDENT REPORTING
- 11 PROCEDURES AND PRACTICES OF ASSOCIATION MEMBERS IF THE INCIDENT
- 12 REPORTING PROCEDURES OR PRACTICES OF A MEMBER ARE CONSIDERED
- 13 INADEQUATE TO PROPERLY SERVICE THE ASSOCIATION'S LIABILITIES, THE
- 14 ASSOCIATION MAY UNDERTAKE OR MAY CONTRACT WITH ANOTHER PERSON TO
- 15 ADJUST OR ASSIST IN THE ADJUSTMENT OF INCIDENT REPORTS FOR THE
- 16 MEMBER ON INCIDENTS THAT CREATE A POTENTIAL LIABILITY TO THE
- 17 ASSOCIATION AND MAY CHARGE THE COST OF THE ADJUSTMENT TO THE
- 18 MEMBER
- 19 SEC 4510 THE ASSOCIATION MAY DO ALL OF THE FOLLOWING
- 20 (A) SUE AND BE SUED IN THE NAME OF THE ASSOCIATION A JUDG-
- 21 MENT AGAINST THE ASSOCIATION SHALL NOT CREATE ANY DIRECT LIABIL-
- 22 ITY AGAINST THE INDIVIDUAL ASSOCIATION MEMBERS THE ASSOCIATION
- 23 MAY PROVIDE FOR THE INDEMNIFICATION OF ITS MEMBERS, MEMBERS OF
- 24 THE ASSOCIATION'S BOARD OF DIRECTORS, AND OFFICERS, EMPLOYEES,
- 25 AND OTHER PERSONS LAWFULLY ACTING ON THE ASSOCIATION'S BEHALF

- 1 (B) REINSURE ALL OR ANY PORTION OF ITS POTENTIAL LIABILITY
- 2 WITH REINSURERS LICENSED TO TRANSACT INSURANCE IN THIS STATE OR
- 3 APPROVED BY THE COMMISSIONER
- 4 (C) PROVIDE FOR APPROPRIATE HOUSING, EQUIPMENT, AND PERSON-
- 5 NEL AS MAY BE NECESSARY TO ASSURE THE ASSOCIATION'S EFFICIENT
- 6 OPERATION
- 7 (D) PURSUANT TO THE PLAN OF OPERATION, ADOPT REASONABLE
- 8 RULES FOR THE ASSOCIATION'S ADMINISTRATION, ENFORCE THOSE RULES,
- 9 AND DELEGATE AUTHORITY, AS THE BOARD CONSIDERS NECESSARY TO
- 10 ASSURE THE PROPER ADMINISTRATION AND OPERATION OF THE ASSOCIATION
- 11 CONSISTENT WITH THE PLAN OF OPERATION
- 12 (E) CONTRACT FOR GOODS AND SERVICES, INCLUDING INDEPENDENT
- 13 CLAIMS MANAGEMENT, ACTUARIAL, INVESTMENT, AND LEGAL SERVICES,
- 14 FROM OTHERS WITHIN OR WITHOUT THIS STATE TO ASSURE THE
- 15 ASSOCIATION'S EFFICIENT OPERATION
- 16 (F) HEAR AND DETERMINE COMPLAINTS CONCERNING THE
- 17 ASSOCIATION'S OPERATION
- 18 (G) PERFORM OTHER ACTS NOT SPECIFICALLY ENUMERATED IN THIS
- 19 SECTION THAT ARE NECESSARY OR PROPER TO ACCOMPLISH THE
- 20 ASSOCIATION'S PURPOSES AND THAT ARE NOT INCONSISTENT WITH THIS
- 21 ACT OR THE PLAN OF OPERATION
- 22 SEC 4515 (1) A BOARD OF DIRECTORS IS CREATED THAT SHALL
- 23 BE RESPONSIBLE FOR THE ASSOCIATION'S OPERATION CONSISTENT WITH
- 24 THE PLAN OF OPERATION AND THIS CHAPTER
- 25 (2) NOT MORE THAN 30 DAYS AFTER THE EFFECTIVE DATE OF THIS
- 26 CHAPTER, THE COMMISSIONER SHALL CONVENE AN ORGANIZATIONAL MEETING
- 27 OF THE BOARD THE INITIAL BOARD SHALL BE COMPOSED OF 5 MEMBERS

- 1 OF THE ASSOCIATION APPOINTED BY THE COMMISSIONER TO SERVE AS
- 2 DIRECTORS, AND THE COMMISSIONER OR A DESIGNATED REPRESENTATIVE OF
- 3 THE COMMISSIONER SERVING AS AN EX OFFICIO MEMBER OF THE BOARD
- 4 WITHOUT VOTE EACH DIRECTOR SHALL BE ENTITLED TO 1 VOTE THE
- 5 INITIAL TERM OF OFFICE OF A DIRECTOR SHALL BE 2 YEARS
- 6 (3) AS PART OF THE PLAN OF OPERATION, THE BOARD SHALL ADOPT
- 7 RULES PROVIDING FOR THE COMPOSITION AND TERM OF SUCCESSOR BOARDS
- 8 TO THE INITIAL BOARD, CONSISTENT WITH THE MEMBERSHIP COMPOSITION
- 9 REQUIREMENTS IN SUBSECTION (2) TERMS OF THE DIRECTORS OF SUC-
- 10 CESSOR BOARDS SHALL BE STAGGERED SO THAT THE TERMS OF ALL THE
- 11 DIRECTORS DO NOT EXPIRE AT THE SAME TIME AND SO THAT A DIRECTOR
- 12 DOES NOT SERVE A TERM OF MORE THAN 4 YEARS
- 13 (4) EACH DIRECTOR OF SUCCESSOR BOARDS SHALL BE APPOINTED BY
- 14 THE COMMISSIONER AND SHALL SERVE UNTIL THAT DIRECTOR'S SUCCESSOR
- 15 IS SELECTED AND QUALIFIED THE CHAIRPERSON OF THE BOARD SHALL BE
- 16 ELECTED BY THE BOARD A VACANCY ON THE BOARD SHALL BE FILLED BY
- 17 THE COMMISSIONER CONSISTENT WITH THE PLAN OF OPERATION
- 18 (5) AFTER THE BOARD IS APPOINTED, THE BOARD SHALL MEET AS
- 19 OFTEN AS THE CHAIRPERSON, THE COMMISSIONER, OR THE PLAN OF OPERA-
- 20 TION SHALL REQUIRE, OR AT THE REQUEST OF ANY 3 DIRECTORS OF THE
- 21 BOARD THE CHAIRPERSON SHALL RETAIN THE RIGHT TO VOTE ON ALL
- 22 ISSUES FOUR DIRECTORS OF THE BOARD SHALL CONSTITUTE A QUORUM
- 23 (6) AN ANNUAL REPORT OF THE ASSOCIATION'S OPERATIONS IN A
- 24 FORM AND DETAIL AS MAY BE DETERMINED BY THE BOARD SHALL BE FUR-
- 25 NISHED TO EACH MEMBER
- 26 SEC 4520 (1) NOT MORE THAN 60 DAYS AFTER THE INITIAL
- 27 ORGANIZATIONAL MEETING OF THE BOARD, THE BOARD SHALL SUBMIT TO

- 1 THE COMMISSIONER FOR APPROVAL A PROPOSED PLAN OF OPERATION
- 2 CONSISTENT WITH THE OBJECTIVES AND PROVISIONS OF THIS CHAPTER,
- 3 WHICH SHALL PROVIDE FOR THE ECONOMICAL, FAIR, AND NONDISCRIMINA-
- 4 TORY ADMINISTRATION OF THE ASSOCIATION AND FOR THE PROMPT AND
- 5 EFFICIENT PROVISION OF INDEMNITY IF A PLAN IS NOT SUBMITTED
- 6 WITHIN THIS 60-DAY PERIOD, THEN THE COMMISSIONER, AFTER CONSULTA-
- 7 TION WITH THE BOARD, SHALL FORMULATE AND PLACE INTO EFFECT A PLAN
- 8 CONSISTENT WITH THIS CHAPTER
- 9 (2) THE PLAN OF OPERATION, UNLESS APPROVED SOONER IN WRIT-
- 10 ING, SHALL BE CONSIDERED TO MEET THE REQUIREMENTS OF THIS CHAPTER
- 11 IF IT IS NOT DISAPPROVED BY THE COMMISSIONER'S WRITTEN ORDER
- 12 WITHIN 30 DAYS AFTER THE DATE OF ITS SUBMISSION BEFORE DISAP-
- 13 PROVAL OF ALL OR ANY PART OF THE PROPOSED PLAN OF OPERATION. THE
- 14 COMMISSIONER SHALL NOTIFY THE BOARD IN WHAT RESPECT THE PLAN OF
- 15 OPERATION FAILS TO MEET THE REQUIREMENTS AND OBJECTIVES OF THIS
- 16 CHAPTER IF THE BOARD FAILS TO SUBMIT A REVISED PLAN OF OPERA-
- 17 TION THAT MEETS THE REQUIREMENTS AND OBJECTIVES OF THIS CHAPTER
- 18 WITHIN THE 30-DAY PERIOD, THE COMMISSIONER SHALL ENTER AN ORDER
- 19 ACCORDINGLY AND SHALL IMMEDIATELY FORMULATE AND PLACE INTO EFFECT
- 20 A PLAN CONSISTENT WITH THE REQUIREMENTS AND OBJECTIVES OF THIS
- 21 CHAPTER
- 22 (3) THE PROPOSED PLAN OF OPERATION OR AMENDMENTS TO THE PLAN
- 23 OF OPERATION SHALL BE SUBJECT TO MAJORITY APPROVAL BY THE BOARD,
- 24 RATIFIED BY A MAJORITY OF THE MEMBERSHIP HAVING A VOTE, WITH
- 25 VOTING RIGHTS BEING APPORTIONED ACCORDING TO THE PREMIUMS CHARGED
- 26 IN SECTION 4525(D) AND SHALL BE SUBJECT TO THE COMMISSIONER'S
- 27 APPROVAL

- 1 SEC 4522 UPON THE COMMISSIONER'S APPROVAL AND
- 2 RATIFICATION BY THE MEMBERS OF THE PLAN SUBMITTED, OR UPON THE
- 3 PROMULGATION OF A PLAN BY THE COMMISSIONER, EACH PHYSICIAN SHALL
- 4 BE BOUND BY AND SHALL FORMALLY SUBSCRIBE TO AND PARTICIPATE IN
- 5 THE PLAN APPROVED AS A CONDITION OF MAINTAINING HIS OR HER
- 6 LICENSE
- 7 SEC 4525 THE PLAN OF OPERATION SHALL PROVIDE FOR ALL OF
- 8 THE FOLLOWING
- 9 (A) THE ESTABLISHMENT OF NECESSARY FACILITIES
- 10 (B) THE MANAGEMENT AND OPERATION OF THE ASSOCIATION
- 11 (C) A PRELIMINARY PREMIUM, PAYABLE BY EACH MEMBER IN PROPOR-
- 12 TION TO ITS TOTAL FIRST-YEAR PREMIUM, FOR INITIAL EXPENSES NECES-
- 13 SARY TO COMMENCE OPERATION OF THE ASSOCIATION
- 14 (D) PROCEDURES AND CRITERIA TO BE UTILIZED IN CALCULATING
- 15 AND CHARGING PREMIUMS OF EACH MEMBER, INCLUDING ADJUSTMENTS FROM
- 16 EXCESS OR DEFICIENT PREMIUMS FROM PRIOR PERIODS
- 17 (E) PROCEDURES GOVERNING THE ACTUAL PAYMENT OF PREMIUMS TO
- 18 THE ASSOCIATION
- 19 (F) REIMBURSEMENT OF EACH MEMBER OF THE BOARD BY THE ASSOCI-
- 20 ATION FOR ACTUAL AND NECESSARY EXPENSES INCURRED ON ASSOCIATION
- 21 BUSINESS
- 22 (G) THE ASSOCIATION'S INVESTMENT POLICY
- 23 (H) ANY OTHER MATTERS REQUIRED BY OR NECESSARY TO EFFEC-
- 24 TIVELY IMPLEMENT THIS CHAPTER
- 25 SEC 4530 (1) THE ASSOCIATION IS SUBJECT TO ALL THE
- 26 REPORTING, LOSS RESERVE, AND INVESTMENT REQUIREMENTS OF THE
- 27 COMMISSIONER TO THE SAME EXTENT AS AN INSURER

- 1 (2) THE COMMISSIONER OR AN AUTHORIZED REPRESENTATIVE OF THE
- 2 COMMISSIONER MAY VISIT THE ASSOCIATION AT ANY TIME AND EXAMINE
- 3 ANY AND ALL THE ASSOCIATION'S AFFAIRS
- 4 Section 2 This amendatory act shall not take effect unless
- 5 Senate Bill No 996
- of the 87th Legislature is enacted into law

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