

## **SENATE BILL No. 983**

## EXECUTIVE BUDGET

January 25, 1994, Introduced by Senators Gast and DeGrow and referred to the Committee on Appropriations

A bill to make appropriations for community colleges for the fiscal year ending September 30 1995 to provide for the expenditure of the appropriations to establish or continue certain funds programs and categories and to prescribe the powers and duties of certain state departments officers and employees

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT

- Sec 101 There is appropriated for community colleges and certain other state purposes relating to education subject to the conditions set forth in this act for the fiscal year ending September 430 1995 from the funds identified as follows
- 5 SUMMARY UNIT FOR COMMUNITY COLLEGES

1	GROSS APPROPRIATION	\$ 247	200	000
2	Total interdepartmental grants and			
3	intradepartmental transfers			0
4	ADJUSTED GROSS APPROPRIATION	\$ 247	200	000
5	Total federal revenues			0
6	Total local revenue			0
7	Total private revenues			0
8	Special revenue funds			
9	Total other state restricted revenues			0
10	State general fund/general purpose	\$ 247	200	000
11	OPERATIONS			
12	Alpena Community College	\$ 3	785	500
13	Bay de Noc Community College	3	187	400
14	C S Mott Community College	12	043	900
15	Delta College	11	112	800
16	Glen Oaks Community College	1	576	000
17	Gogebic Community College	3	445	300
18	Grand Rapids Community College	15	384	100
19	Henry Ford Community College	17	100	300
20	Highland Park Community College	5	963	600
21	Jackson Community College	10	421	100
22	Kalamazoo Valley Community College	7	466	500
23	Kellogg Community College	6	717	300
24	Kirtland Community College	2	507	500
25	Lake Michigan College	3	670	000
26	Lansing Community College	24	603	600
27	Macomb Community College	26	603	600
28	Mid Michigan Community College	2	915	200

1	Monroe County Community College		2	724	200	
2	Montcalm Community College		2	499	000	
3	Muskegon Community College		7	023	000	
4	North Central Michigan College		2	229	300	
5	Northwestern Michigan College		6	543	700	
6	Oakland Community College		17	820	400	
7	St Clair County Community College		5	534	800	
8	Schoolcraft College		8	994	300	
9	Southwestern Michigan College		4	115	900	
10	Washtenaw Community College		8	390	700	
11	Wayne County Community College		14	561	100	
12	West Shore Community College		1	. 665	.400	
13	GROSS APPROPRIATION	\$	240	605	500	
14	Appropriated from					
15	State general fund/general purpose	\$	240	605	500	
16 0	GRANTS					
17	Job training and retraining investment fund	\$	3	213	600	
18	At risk student success program		3 .	380.	900	
19	GROSS APPROPRIATION	\$	6	594	500	
20	Appropriated from					
21	State general fund/general purpose	\$	6	594	500	
22 <b>c</b>	SENERAL SECTIONS FOR FY 1995					
23 Sec 201 In accordance with the provisions of section 30 of						
24 article IX of the state constitution of 1963 total state spending in						
25 this bill is \$247 200 000 and state spending to units of local						
26 government is as follows community colleges \$247 200 000						

Sec 202 (1) For community colleges with fiscal years ending June

1995 the sums appropriated in this act are appropriated for their

27

28 30

- 1 fiscal years ending June 30 1995 and shall be paid out of the state 2 treasury and distributed by the state treasurer to the respective 3 community colleges in 9 equal monthly installments for the period 4 October 1 1994 to June 30 1995 However if a community college 5 fails to submit all verified Michigan Community College Activity 6 Classification Structure data for school year 1993-94 to the 7 department of education by November 1 1994 the monthly installments 8 shall be withheld from that community college until those data are 9 submitted The department of education shall publish the activity 10 classification structure data book on or before March 1 1995 for use 11 by the legislature during budget development for the fiscal year 12 ending September 30 1996 The amount from the funds appropriated in 13 section 101 for special programs that is allocated under sections 401 14 and 403 for the job training and retraining investment fund and to 15 address the special needs of at-risk students shall be paid 50% in the 16 1st quarter and 50% in the second quarter of the state fiscal year 17 The amount distributed to a community college or department shall not 18 exceed the net state allocation authorized by this act 19 (2) Except as otherwise provided by law each of the amounts 20 appropriated shall be used solely for the respective purposes stated 21 in this act The funds appropriated by this act may be used to match 22 the cost of any available programs under the vocational education act 23 of 1963 Public Law 88-210 98 Stat 2435 including local 24 administration A community college shall not pay an employer s 25 contribution to more than 1 retirement fund providing benefits for an
- 27 Sec 203 (1) The auditor general or an independent public 28 accounting firm appointed by the auditor general shall audit data for

26 employee

1 the fiscal year ending on June 30 1994 as submitted on the department 2 of education request forms of 7 randomly selected community colleges 3 A community college shall maintain and provide those records necessary 4 for the auditor general or certified public accountant appointed by 5 the auditor general to determine the accuracy of the reported data 6 The audits shall be based upon the definitions and requirements 7 contained in the Michigan Public Community Colleges Manual for Uniform 8 Financial Reporting 1981 as revised and the Michigan Community 9 Colleges Activities Classification Structure 1981 as revised Before 10 the submission of a final audit report an appeals process shall be 11 established by which a community college may appeal the findings of 12 the preliminary report and by which the auditor general shall consult 13 legislative and executive authorities concerning an interpretation of 14 the manual if necessary The auditor general shall submit a report of 15 the findings to the house and senate appropriations committees 16 department of education and the department of management and budget 17 before June 1 1995

- 18 (2) The auditor general or a certified public accountant appointed
  19 by the auditor general shall conduct not less than 3 performance
  20 audits of community colleges but may conduct more if the auditor
  21 general considers it necessary
- 22 (3) Not more than 60 days after an audit report is released by the 23 office of the auditor general the principal executive officer of the 24 community college that was audited shall submit to the house and 25 senate appropriations committees the house and senate fiscal 26 agencies the department of education the auditor general and the 27 department of management and budget a plan to comply with audit 28 recommendations. The plan shall contain projected dates and resources

- 1 required if any to achieve compliance with the audit
- 2 recommendations or a documented explanation of the college s
- 3 noncompliance with the audit recommendations concerning the matters on
- 4 which the audited community college and office of the auditor general
- 5 disagree
- 6 (4) Any community college whose audited activities classification
- 7 structure data is significantly different than the data used to
- 8 determine state aid under this act shall return any overappropriated
- 9 funds upon notification by the chairs of the senate and house
- 10 appropriations subcommittees on community colleges The returned
- 11 funds shall be redistributed to all 29 community colleges prorated on
- 12 the base appropriations contained in section 101
- 13 Sec 204 The department of education shall periodically revise
- 14 and update the taxonomy pursuant to the Michigan Community Colleges
- 15 Activities Classification Structure 1981 as revised
- 16 Sec 205 (1) A community college shall retain certified class
- 17 summaries class lists registration documents and student
- 18 transcripts that are consistent with the taxonomy of courses For each
- 19 enrollment period during the fiscal year these certified documents
- 20 shall identify clearly by course the number of in-district and
- 21 out-of-district student credit and contact hours The class summaries
- 22 and class lists shall be consistent with each other and shall include
- 23 the course prefix and numbers course title course credit and contact
- 24 hours credit and contact hours generated by each student and
- 25 activity classifications consistent with the taxonomy An auditable
- 26 process shall be used by the community college to determine the
- 27 unduplicated head count for in-district students out-of-district
- 28 students and prisoners for each enrollment period during the fiscal

1 year

- 2 (2) Contracts between the community college and agencies that

  3 reimburse the community college for the costs of instruction shall be

  4 retained for audit purposes
- Each community college shall furnish the independent Sec 206 6 auditor s management letter and an annual audited accounting of all 7 income and expenditures to the legislature the senate and house 8 fiscal agencies the auditor general the department of education and 9 the department of management and budget before December 1 1994 10 community college fails to furnish the audit materials the monthly 11 state and installments shall be withheld from that college until the 12 information is submitted All reporting shall conform to the 13 requirements set forth in the Michigan Public Community Colleges 14 Manual for Uniform Financial Reporting 1981 as revised 15 Sec 207 (1) Appropriations under this act shall not be expended 16 in contemplation of federal or other matching funds until federal or 17 other matching funds are available The acceptance of federal or other 18 matching funds does not obligate this state to continue programs after 19 those funds are no longer available
- 20 (2) A community college shall not establish special programs or 21 expand existing programs beyond the scope of the programs of the 22 community college already established and recognized by the 23 legislature including programs that may develop as a result of gifts 24 or money received or available from the federal government if that 25 acceptance will require an obligation or expenditure of state funds (3) A community college shall pay the employer's contributions to 27 the Michigan public school employees retirement system created by the 28 public school employees retirement act of 1979 Act No 300 of the

- 1 Public Acts of 1980 being sections 38 1301 to 38 1408 of the Michigan 2 Compiled Laws as a condition of receiving funds appropriated under 3 this act
- 4 (4) An appropriation contained in this act shall not be used for 5 the construction of buildings for or operations of a community college 6 not expressly authorized in section 101 Funds appropriated in section 7 101 shall not be used to pay for the construction or maintenance of 8 any self-liquidating project
- 9 (5) The governing body of a community college shall reduce
  10 expenditures authorized by appropriations when it appears that actual
  11 revenues for a fiscal period will fall below the revenue estimates on
  12 which appropriations for that period were based
- 13 (6) Except as otherwise provided in this subsection funds
  14 appropriated in section 101 shall not be used for travel outside the
  15 United States. This subsection does not apply to expenses of students
  16 administrators faculty or college trustees necessarily incurred for
  17 involvement in a foreign study program offered by a community college
  18 for travel to fulfill a reciprocal education program with a
  19 postsecondary educational institution or for program-specific
  20 curriculum educational or exchange policy discussions with a foreign
  21 postsecondary institution or government
- 22 Sec 208 (1) Each community college shall report the following 23 information to the house and senate fiscal agencies the department of 24 education and the department of management and budget
- 25 (2) A modification in credit hour tuition and mandatory non-course 26 student fees not later than 30 days after the modification is 27 established by the college governing board
- 28 (3) The numbers and type of associate degrees and other

- 1 certificates awarded during the previous fiscal year The report 2 shall be made not later than November 15 1994
- 3 Sec 209 The appropriations made and the expenditures authorized 4 under this act and the departments agencies commissions boards 5 offices and programs for which an appropriation is made under this 6 act are subject to the management and budget act Act No 431 of the 7 Puplic Acts of 1984 being sections 18 1101 to 18 1594 of the Michigan 8 Compiled Laws
- 9 Sec 210 The department of education shall submit the following
  10 statistical data and reports relating to each community college to the
  11 civil rights commission and the house and senate appropriations
  12 subcommittees on community colleges in a format established by the
  13 department of civil rights and the community colleges that
  14 incorporates the requirements of state and federal law and that
  15 includes all of the following
- 16 (a) A statistical report for minorities and women employees for
  17 the 1994-95 school year as submitted to the federal government on the
  18 EEO-6 form
- 19 (b) A statistical report for the 1994-95 school year that includes 20 enrollment statistics for minorities and women as submitted to the 21 department of education
- 22 Sec 211 The department of education shall annually collect and 23 compile as part of the activity classification structure report the 24 tax revenue losses to community colleges resulting from tax increment 25 financing authorities and tax abatements
- Sec 212 (1) From the amount appropriated in section 101 for 27 community colleges the community colleges shall implement the plan to 28 systematically inform Michigan high schools regarding the academic

- 1 status of students from each high school in a manner prescribed by the 2 Michigan Community College Association in cooperation with the 3 Michigan association of secondary school principals
- 4 (2) The Michigan high schools shall systematically inform the 5 community colleges about the use of information received under this 6 section in a manner prescribed by the Michigan association of 7 secondary school principals in cooperation with the community colleges 8 of Michigan
- 9 Sec 213 (1) Guidelines and procedures developed by the Michigan 10 department of education the Michigan commission on Indian affairs 11 and state community colleges shall be used to ensure accurate and 12 consistent reporting and auditing of North American Indian student 13 enrollments Community college financial and programs shall comply 14 with all of the policies and procedures developed pursuant to this 15 section
- 16 (2) As used in this section North American Indian means that
  17 term as defined in section 2 of Act No 174 of the Public Acts of
  18 1976 being section 390 1252 of the Michigan Compiled Laws or a
  19 person certified as a North American Indian by a tribal organization
  20 STATE AID OPERATIONS
- Sec 301 Unless otherwise stated all data items used in
  22 determining state and in this act are as defined in the Michigan
  23 Public Community Colleges Manual for Uniform Financial Reporting
  24 1981 as revised which shall be the basis for reporting data and the
  25 Michigan Community Colleges Activities Classification Structure 1981
  26 as revised which shall be used to document financial needs of the
  27 community colleges
- 28 Sec 302 A community college shall not include in the enrollment

- 1 report any student credit hours or student contact hours for a student
- 2 taking a college course to complete high school graduation
- 3 requirements or generated by a student incarcerated in Michigan penal
- 4 institutions Exclusion of these students is intended to avoid the
- 5 payment of state and under this act for the same individuals for whom
- 6 a community college has already been reimbursed under the state school
- 7 aid act of 1979 Act No 94 of the Public Acts of 1979 being sections
- 8 388 1601 to 388 1772 of the Michigan Compiled Laws for completion of
- 9 high school requirements or for whom reimbursement is provided by the
- 10 state correctional system
- 11 Sec 303 It is legislative and executive intent to utilize a
- 12 formula approach in determining the state aid recommendations for each
- 13 community college for each state fiscal year in which it appears that
- 14 state aid increases will exceed the projected rate of inflation for
- 15 that fiscal year

## 16 GRANTS

- 17 Sec 401 The community college job training and retraining
- 18 investment fund is continued The funds will be distributed in a
- 19 manner determined by the Governor s Workforce Commission
- 20 Sec 402 (1) The community college at-risk student success
- 21 program is continued The funding shall be prorated among community
- 22 colleges based on the number of student contact hours for
- 23 developmental and preparatory instruction reported by each community
- 24 college to the department of education for use in the Michigan
- 25 Community Colleges Activities Classification Structure 1981 as
- 26 revised Of the amount appropriated in section 101 for the at-risk
- 27 student success program \$1 160 000 00 shall be allocated for base
- 28 grants of \$40 000 00 each to address the special needs of at-risk

1 students at community colleges The balance of the appropriated funds 2 \$2 220 872 00 shall be allocated based on a proration

- 3 (2) Of the amount appropriated in section 101 for the at-risk
  4 student success program \$2 220 872 00 shall be distributed on a
  5 proration utilizing the sum of the most recent 3 years ACS reported
  6 developmental/preparatory contact hours divided by the sum of the
  7 3-year total contact hours at each college Each community college s
  8 percentage shall be divided by the sum of all such percentages
  9 systemwide to obtain each community college s prorated grant amount
- 10 (3) For the fiscal year ending September 30 1995 the at-risk
  11 student success program funds shall be allocated as follows

12	Alpena Community College	\$ 90	900
13	Bay de Noc Community College	104	600
14	C S Mott Community College	97	600
15	Delta College	103	300
16	Glen Oaks Community College	136	100
17	Gogebic Community College	69	200
18	Grand Rapids Community College	65	300
19	Henry Ford Community College	117	800
20	Highland Park Community College	147	000
21	Jackson Community College	116	500
22	Kalamazoo Valley Community College	111	500
23	Kellogg Community College	119	300
24	Kirtland Community College	140	800
25	Lake Michigan College	178	000
26	Lansing Community College	109	100
27	Macomb Community College	80	700
28	Mid Michigan Community College	109	700

1	Monroe Community College	85	000
2	Montcalm Community College	76	400
3	Muskegon Community College	152	100
4	North Central Michigan College	97	300
5	Northwestern Michigan College	119	700
6	Oakland Community College	134	400
7	St Clair County Community College	74	100
8	Schoolcraft College	165	600
9	Southwestern Michigan College	151	300
10	Washtenaw Community College	136	000
11	Wayne County Community College	196	400
12	West Shore Community College	95	200

- 13 (4) For the purposes of this section at-risk students means
  14 students who meet 1 or more of the following criteria
- 15 (a) Are initially placed in 1 or more developmental courses as a 16 result of standardized testing or as a result of failure to make 17 satisfactory academic progress
- 18 (b) Are diagnosed as learning disabled
- 19 (c) Require English as a second language (ESL) assistance
- 20 (5) Grant funding under this section shall be used only for 21 activities related to services provided to at-risk students. This 22 includes but is not limited to pretesting for academic ability 23 counseling contacts and special programs
- 24 (6) Grant funding under this section shall not be used for 25 indirect costs including but not limited to rent utilities or 26 college administration
- 27 (7) Each community college shall report to the house and senate 28 appropriations subcommittees on community colleges the house and

- 1 senate fiscal agencies and the director of the department of
  2 management and budget a summary of all accomplishments under
  3 expenditures for and compliance with the intent of this program
  4 including the number of at-risk students served. The report is
  5 subject to audit by the auditor general as provided for in section
  6 203(1) The report shall be submitted not later than 60 days after
  7 the end of the state s fiscal year. No second quarter At-Risk funds
  8 shall be disbursed to a college that does not submit an at-risk
  9 student success activities report
- 10 (8) Each community college receiving grant funds under this
  11 section shall not more than 12 months after receipt of those funds
  12 certify to the state treasurer the department of management and
  13 budget the house and senate fiscal agencies and the auditor general
  14 whether all the grant funds are expended or encumbered. Those funds
  15 not expended or encumbered shall lapse to the general fund