

SENATE BILL No. 224

January 26, 1993, Introduced by Senators GEAKE, EHLERS, CISKY, MC MANUS, EMMONS, WARTNER, HONIGMAN, PRIDNIA, SCHWARZ, GAST and POSTHUMUS and referred to the Committee on Natural Resources and Environmental Affairs.

A bill to provide for a system of state trailways; to provide for the designation, use, and maintenance of state trailways; and to prescribe the powers and duties of certain state and local agencies and officials.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan trailways act".
- 3 Sec. 2. The legislature finds and declares that a statewide
- 4 system of trailways will provide for public enjoyment, health,
- 5 and fitness; encourage constructive leisure time activities; pro-
- 6 tect open space, cultural and historical resources, and habitat
- 7 for wildlife and plants; enhance the local and state economies;
- 8 link communities, parks, and natural resources; create
- 9 opportunities for rural-urban exchange, agricultural education,
- 10 and marketing of farm products; and preserve corridors for

JCB

- 1 possible future use for other public purposes. Therefore, the
- 2 planning, acquisition, development, operation, and maintenance of
- 3 Michigan trailways is in the best interest of the state and is
- 4 declared to be a public purpose.
- 5 Sec. 3. As used in this act:
- 6 (a) "Commission" means the commission of natural resources.
- 7 (b) "Council" means a Michigan trailway management council
- 8 established pursuant to section 7.
- 9 (c) "Department" means the department of natural resources.
- 10 (d) "Fund" means the Michigan trailways fund created in sec-
- 11 tion 8.
- (e) "Governmental agency" means the federal government or a
- 13 county, city, village, or township, or a combination of any of
- 14 these entities.
- 15 (f) "Michigan trailway" means a trailway designated by the
- 16 commission pursuant to section 4.
- 17 (g) "Rule" means a rule promulgated pursuant to the adminis-
- 18 trative procedures act of 1969, Act No. 306 of the Public Acts of
- 19 1969, being sections 24.201 to 24.328 of the Michigan Compiled
- 20 Laws.
- 21 (h) "Trailway" means a land corridor that features a broad
- 22 trail capable of accommodating a variety of public recreation
- 23 uses.
- 24 Sec. 4. (1) The commission may designate a trailway in the
- 25 state as a "Michigan trailway" if it meets, or will meet when
- 26 completed, all of the following requirements:

- 1 (a) The land on which the trailway is located is owned by
- 2 the state or a governmental agency, or otherwise is under the
- 3 long-term control of the state or a governmental agency through a
- 4 lease, easement, or other arrangement. If the land is owned by a
- 5 governmental agency, the commission shall obtain the consent of
- 6 the governmental agency before designating the land as part of a
- 7 Michigan trailway.
- g (b) The design and maintenance of the trailway and its
- 9 related facilities meet generally accepted standards of public
- 10 safety.
- (c) The trailway meets appropriate standards for its desig-
- 12 nated recreation uses.
- (d) The trailway is available for designated recreation uses
- 14 on a nondiscriminatory basis.
- 15 (e) The trailway is a multiuse trail suitable for use by
- 16 pedestrians, by people with disabilities, and by other users, as
- 17 appropriate.
- 18 (f) The trailway is, or has potential to be, a segment of a
- 19 statewide network of trailways, or it attracts a substantial
- 20 share of its users from beyond the local area.
- 21 (g) The trailway is marked with an official Michigan trail-
- 22 way sign and logo at major access points.
- 23 (h) The trailway is not directly attached to a roadway,
- 24 except at roadway crossings.
- 25 (i) Where feasible, the trailway offers adequate support
- 26 facilities for the public, including parking, sanitary
- 27 facilities, and emergency telephones, that are accessible to

- 1 people with disabilities and are at reasonable frequency along
 2 the trailway.
- 3 (j) Potential negative impacts of trailway development on
- 4 owners or residents of adjacent property are minimized through
- 5 all of the following:
- 6 (i) Adequate enforcement of trailway rules and regulations.
- 7 (ii) Continuation of access for trailway crossings for agri-
- 8 cultural and other purposes.
- 9 (iii) Construction and maintenance of fencing, where neces-
- 10 sary, by the owner or operator of the trailway.
- 11 (iv) Other means as considered appropriate by the
- 12 commission.
- 13 (2) The commission may revoke a Michigan trailway designa-
- 14 tion if it determines that a trailway fails to meet the require-
- 15 ments of subsection (1). Before revoking a Michigan trailway
- 16 designation, the commission shall provide notice to all entities
- 17 involved in the management of the trailway. If the trailway is
- 18 brought into compliance with subsection (1) within 90 days after
- 19 providing this notice, the commission shall not revoke the
- 20 designation.
- 21 (3) In agricultural areas, a Michigan trailway may be tempo-
- 22 rarily closed by the entity operating the trailway to allow pes-
- 23 ticide application on lands adjoining the trailway. The entity
- 24 operating the Michigan trailway shall post the closure of the
- 25 trailway or arrange with a landowner, or other person, for the
- 26 posting of signs and the closure of the trailway during pesticide
- 27 application and appropriate reentry periods.

- Sec. 5. (1) The commission may designate a trailway, bicycle path, sidewalk, road, or other suitable route that does not meet the requirements of this act for a Michigan trailway as a "Michigan trailway connector" if the connector meets all of the following:
- 6 (a) The connector meets appropriate safety standards and 7 appropriate design standards for its designated uses.
- 8 (b) The connector connects directly to a Michigan trailway.
- (c) The public agency having jurisdiction over the connector has consented in writing to the designation.
- (d) The connector is marked with an official Michigan trail12 way connector sign and logo at major access points.
- (2) An aquatic corridor capable of accommodating watercraft that connects to a Michigan trailway may be designated as a 15 Michigan trailway connector if it meets the requirements of 16 subsection (1)(a) to (d).
- 17 Sec. 6. (1) The department may operate and maintain 18 Michigan trailways.
- (2) The commission shall, in consultation with the governneural agencies in which the trailway is located, establish uses
 to be permitted on each state owned and operated Michigan
 trailway. In establishing permitted uses, the commission shall
 consider all of the following:
- 24 (a) The safety and enjoyment of trailway users.
- (b) Impacts on residents, landowners, and businesses adja-cent to the trailway.

- 1 (c) Applicable local ordinances.
- 2 (3) The department may enter into an agreement with a
- 3 council or 1 or more governmental agencies to provide for the
- 4 operation and maintenance of a Michigan trailway. An agreement
- 5 entered into under this subsection may include provisions for any
- 6 of the following:
- 7 (a) Designation of permitted trailway uses.
- 8 (b) Construction, maintenance, and operation of the
- 9 trailway.
- (c) Enforcement of trailway rules and regulations.
- 11 (d) Other provisions consistent with this act.
- 12 Sec. 7. (1) Two or more governmental agencies may establish
- 13 a Michigan trailway management council for the development and
- 14 management of a Michigan trailway. A council shall include mem-
- 15 bership as considered appropriate by the governmental agencies.
- 16 (2) Upon formation, a council shall adopt operating proce-
- 17 dures and shall elect officers as the council considers
- 18 appropriate.
- 19 (3) After entering into an agreement with the department as
- 20 provided for in section 6, a council may, pursuant to the agree-
- 21 ment, do 1 or more of the following:
- (a) Operate and maintain that portion of 1 or more Michigan
- 23 trailways within the jurisdiction of the local units of govern-
- 24 ment as provided in the agreement.
- 25 (b) Enforce trailway rules and regulations.

- (c) Administer any grant made from the fund or other funding related to that portion of a Michigan trailway within its jurisdiction.
- 4 (d) Perform other functions consistent with this act.
- 5 (4) A council may be dissolved by the governmental agencies
- 6 that participated in creating the council. However, if an agree-
- 7 ment has been entered into by the council under section 6, the
- 8 agreement shall specify how the council may be dissolved.
- 9 Sec. 8. (1) The Michigan trailways fund is created within 10 the state treasury.
- (2) Except as otherwise provided by law, the state treasurer may receive money or other assets from any of the following for deposit into the fund:
- (a) Fees collected from users of trailways on state forestlands as provided by law.
- (b) Payments to the state for easements, use permits,
- 17 leases, or other use of state owned Michigan trailway property.
- 18 (c) Payments to the state for concessions operated by pri-
- 19 vate vendors on state owned property located on or adjacent to a
- 20 Michigan trailway.
- 21 (d) Federal funds.
- (e) Gifts or bequests.
- 23 (f) State appropriations.
- 24 (g) Money or assets from other sources as provided by law.
- 25 (3) The state treasurer shall direct the investment of the
- 26 fund. The state treasurer shall credit to the fund interest and
- 27 earnings from fund investments.

- 1 (4) Money in the fund at the close of the fiscal year shall
- 2 remain in the fund and shall not lapse to the general fund.
- 3 (5) Money in the fund may be expended for any of the follow-4 ing purposes:
- 5 (a) The expenses of the department in operating and main-
- 6 taining the Michigan trailway system and enforcing Michigan
- 7 trailway rules and regulations.
- 8 (b) Grants to or contracts with councils or governmental
- 9 agencies to operate and maintain segments of Michigan trailways
- 10 and to enforce Michigan trailway rules and regulations.
- 11 (c) Funding Michigan trailway construction and
- 12 improvements.
- 13 (d) Acquisition of land or rights in land.
- (e) Publications and promotions of the Michigan trailways
- 15 system.
- 16 (6) In determining the expenditure of money in the fund, the
- 17 department shall consider all of the following:
- 18 (a) The need for funding for each of the purposes listed in
- 19 subsection (5).
- 20 (b) The estimated cost of Michigan trailway management for
- 21 each governmental agency that manages a Michigan trailway, based
- 22 on previous costs, trailway mileage, level of use, and other rel-
- 23 evant factors.
- 24 (c) The need of each governmental agency that manages a
- 25 Michigan trailway for financial assistance in managing that
- 26 trailway, and the amount of money from the fund received by that
- 27 agency in the past.

- 1 (d) The amount of revenue accruing to the fund that is 2 generated from each Michigan trailway.
- 3 (e) Other factors considered appropriate by the department.
- 4 (7) The department shall submit a report to the legislature
- 5 on or before December 1 of each year describing the use of money
- 6 appropriated from the fund in the previous fiscal year.
- 7 Sec. 9. (1) The commission may do any of the following:
- g (a) Grant easements or use permits or lease land owned by
- 9 the state that is being used for a Michigan trailway for a use
- 10 that is compatible with the use of the Michigan trailway.
- 11 (b) Enter into contracts for concessions along a state owned
- 12 Michigan trailway.
- (c) Lease land adjacent to a state owned Michigan trailway
- 14 for the operation of concessions.
- 15 (2) If the commission approves of the acquisition of land by
- 16 the department, the commission may state that the acquisition of
- 17 specified land is acquired for use as a Michigan trailway. Land
- 18 that is specified for use as a Michigan trailway for purposes of
- 19 this section only shall be considered as a Michigan trailway as
- 20 soon as the department acquires it.
- 21 Sec. 10. All state agencies shall cooperate with the com-
- 22 mission and the department in the implementation of this act.
- 23 Sec. 11. The commission may promulgate rules as it consid-
- 24 ers necessary to implement this act.
- 25 Sec. 12. This act shall not take effect unless Senate Bill
- 26 No. 578
- 27 of the 87th Legislature is enacted into law.

00968'93 Final page. JCB