

## **HOUSE BILL No. 5874**

November 10, 1994 Introduced by Rep Alley and referred to the Committee on Conservation Environment and Great Lakes

A bill to amend the title and sections 1 2, 3, 3a, 3b 4 8, 8b, 9, and 10 of Act No 17 of the Public Acts of 1921, entitled as amended

"An act to provide for the protection and conservation of the natural resources of the state to provide and develop facilities for outdoor recreation to create a conservation department to define the powers and duties thereof to provide rules and regulations concerning the use and occupancy of lands and property under its control and penalties for the violation thereof to provide for the transfer to said department of the powers and duties now vested by law in certain boards commissions and officers of the state and for the abolishing of the boards, commissions and offices the powers and duties of which are hereby transferred

sections 2 and 3a as amended by Act No 92 of the Public Acts of 1992, sections 8, 9, and 10 as added by Act No 91 of the Public Acts of 1987, and section 8b as added by Act No 72 of the Public Acts of 1993 being sections 299 1, 299 2, 299 3 299 3a 299 3b, 299 4, 299 8, 299 8b, 299 9, and 299 10 of the Michigan Compiled Laws and to add section 1a

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## THE PEOPLE OF THE STATE OF MICHIGAN ENACT

- 1 Section 1 The title and sections 1, 2 3, 3a, 3b 4, 8,
- 2 8b 9, and 10 of Act No 17 of the Public Acts of 1921, sections
- 3 2 and 3a as amended by Act No 92 of the Public Acts of 1992,
- 4 sections 8, 9, and 10 as added by Act No 91 of the Public Acts
- 5 of 1987, and section 8b as added by Act No 72 of the Public Acts
- 6 of 1993, being sections 299 1, 299 2, 299 3, 299 3a, 299 3b,
- 7 299 4, 299 8, 299 8b, 299 9, and 299 10 of the Michigan Compiled
- 8 Laws, are amended and section 1a is added to read as follows
- 9 TITLE
- 10 An act to provide for the protection and conservation of the
- 11 natural resources of the state to provide and develop facilities
- 12 for outdoor recreation to create a -conservation department OF
- 13 NATURAL RESOURCES to define the powers and duties thereof to
- 14 provide rules and regulations concerning the use and occupancy of
- 15 lands and property under its control and penalties for the viola-
- 16 tion thereof to provide for the transfer to said department of
- 17 the powers and duties now vested by law in certain boards com-
- 18 missions and officers of the state and for the abolishing of the
- 19 boards, commissions and offices the powers and duties of which
- 20 are hereby transferred
- 21 Sec 1 (1) A department of natural resources for this
- 22 state is created which shall possess the powers and perform the
- 23 duties granted and imposed RELATED TO HUNTING, FISHING, PARKS,
- 24 RECREATION, AND THE CONSERVATION OF THE NATURAL RESOURCES OF THIS
- 25 STATE AS PROVIDED by this act AND AS OTHERWISE PROVIDED BY LAW

- 1 (2) The <del>general administration of these powers and duties</del>
- 2 shall-be vested in a COMMISSION OF NATURAL RESOURCES IS CREATED
- 3 AS THE HEAD OF THE DEPARTMENT OF NATURAL RESOURCES AND MAY ESTAB-
- 4 LISH GENERAL POLICIES RELATED TO NATURAL RESOURCES MANAGEMENT AND
- 5 ENVIRONMENTAL PROTECTION FOR THE GUIDANCE OF THE DIRECTOR THE
- 6 commission -of-natural resources which shall be composed of 7
- 7 members, NOT MORE THAN 4 OF WHOM SHALL BE MEMBERS OF THE SAME
- 8 POLITICAL PARTY appointed by the governor , subject to
- 9 confirmation by AND WITH THE ADVICE AND CONSENT OF the senate
- 10 A member of the commission shall be selected with special refer-
- 11 ence to that person s training and experience related to at least
- 12 1 of the principal lines of activities vested in the department
- 13 OF NATURAL RESOURCES and the ability and fitness of that person
- 14 to deal with those activities Two members shall reside in the
- 15 Upper Peninsula The term of office of each member of the com-
- 16 mission shall be 6— IS 4 years However, of those first
- 17 appointed, 3 shall be appointed for 2 years, 2 for 4 years, and 2
- 18 for 6 years The governor shall fill a vacancy occurring in the
- 19 membership of the commission and may remove a member of the com-
- 20 mission for cause after a hearing Each member of the commission
- 21 shall hold office until the appointment and qualification of that
- 22 member s successor
- 23 (3) The commission, within 30 days after having qualified
- 24 and annually after that time, shall meet at its office in Lansing
- 25 and organize by electing a chairperson and by appointing a sec-
- 26 retary who need not be a member of the commission THE GOVERNOR
- 27 SHALL APPOINT A CHAIRPERSON OF THE COMMISSION FROM AMONG ITS

- 1 MEMBERS WHO SHALL SERVE AS CHAIRPERSON AT THE PLEASURE OF THE
- 2 GOVERNOR Four members of the commission constitute a guorum for
- 3 the transaction of business The business which THAT the com-
- 4 mission of natural resources may perform shall be conducted at
- 5 a public meeting of the commission held in compliance with THE
- 6 OPEN MEETINGS ACT, Act No 267 of the Public Acts of 1976 being
- 7 sections 15 261 to 15 275 of the Michigan Compiled Laws Public
- 8 notice of the time date and place of the meeting shall be given
- 9 in the manner required by Act No 267 of the Public Acts of
- 10 1976 A meeting may be called by the chairperson and shall be
- 11 called on request of a majority of the members of the
- 12 commission A meeting may be held as often as necessary and at
- 13 other places than the commissioners offices at Lansing Not
- 14 less than I meeting shall be held THE COMMISSION SHALL MEET AT
- 15 LEAST ONCE each month
- 16 (4) The commission shall appoint and employ a director of
- 17 the department of natural resources who shall continue in office
- 18 at the pleasure of the commission and who shall receive a
- 19 salary not to exceed \$12 000 00 per year The director shall
- 20 appoint with the approval of the commission a 1 OR MORE deputy
- 21 -director- DIRECTORS and other assistants and employees as are
- 22 necessary to implement this -act PART and any other law of this
- 23 state affecting the powers and duties of the department OF NATU-
- 24 RAL RESOURCES -The deputy director A PERSON TO WHOM THE DIREC-
- 25 TOR HAS LAWFULLY DELEGATED DECISION MAKING AUTHORITY IN WRITING
- 26 may perform a duty or exercise a power conferred by law upon the
- 27 director DEPARTMENT at the time and to the extent the duty and

- 1 power is delegated to the deputy THAT PERSON by the director
- 2 When a vacancy in the office of director occurs, or the director
- 3 is unable to perform the director s duties or is absent from the
- 4 state the powers and duties of the director as prescribed by law
- 5 shall be imposed on and transferred to -the A deputy director
- 6 until the vacancy is filled or the director s inability or
- 7 absence from the state ceases
- 8 (5) The compensation of the deputy -director DIRECTORS the
- 9 assistants and the employees and the number of assistants
- 10 and employees -shall be IS subject to the approval of the state
- 11 administrative board The members of the commission shall not
- 12 receive compensation under this -act PART but each member and
- 13 the other officers and employees of the department -shall be OF
- 14 NATURAL RESOURCES ARE entitled to reasonable expenses while trav-
- 15 eling in the performance of their duties prescribed by this act
- 16 The salaries and expenses authorized under this act shall be paid
- 17 out of the state treasury in the same manner as the salaries of
- 18 other state officers and employees are paid The department of
- 19 management and budget shall furnish suitable offices and office
- 20 equipment at Lansing for the use of the department of natural
- 21 resources Each member of the commission and the director -of
- 22 the department of natural resources shall qualify by taking and
- 23 subscribing to the constitutional oath of office and by
- 24 filing it in the office of the secretary of state
- 25 SEC 1A AS USED IN THIS ACT
- 26 (A) COMMISSION MEANS THE COMMISSION OF NATURAL RESOURCES

- 1 (B) DEPARTMENT MEANS THE DIRECTOR OF THE DEPARTMENT OF
- 2 NATURAL RESOURCES OR HIS OR HER DESIGNEE TO WHOM A POWER OR DUTY
- 3 IS DELEGATED BY WRITTEN INSTRUMENT
- 4 (C) "DIRECTOR MEANS THE DIRECTOR OF THE DEPARTMENT OF NATU-
- 5 RAL RESOURCES
- 6 (D) "RULE' MEANS A RULE PROMULGATED PURSUANT TO THE ADMINIS-
- 7 TRATIVE PROCEDURES ACT OF 1969, ACT NO 306 OF THE PUBLIC ACTS OF
- 8 1969 BEING SECTIONS 24 201 TO 24 328 OF THE MICHIGAN COMPILED
- 9 LAWS
- 10 Sec 2 (1) The powers and duties previously vested by law
- 11 in the public domain commission the state game, fish, and forest
- 12 fire commissioner and the state board of fish commissioners the
- 13 geological survey and the Michigan state park commission are
- 14 transferred to and vested in the department of natural
- 15 resources Whenever in a law of this state reference is
- 16 made IN A LAW OF THIS STATE to a board commission or officer
- 17 whose powers and duties are transferred by this section refer-
- 18 ence shall be considered to be made to the department -of natu-
- 19 ral resources
- 20 (2) The commission of natural resources may promulgate
- 21 rules, not inconsistent with law, governing its organization and
- 22 procedure and the administration of this act as considered
- 23 -expedient NECESSARY The -commission DEPARTMENT may promul-
- 24 gate and enforce reasonable rules concerning the use and occu-
- 25 pancy of lands and property under its control in accordance with
- 26 section 3a may provide and develop facilities for outdoor
- 27 recreation may conduct investigations it considers necessary for

- 1 the proper administration of this -act PART may remove and
- 2 dispose of forest products as required for the protection refor-
- 3 estation, and proper development and conservation of the lands
- 4 and property under -its control OF THE DEPARTMENT and may
- 5 require the payment of a fee as provided by law for a daily
- 6 permit or other authorization -which- THAT allows the person to
- 7 hunt and take waterfowl on a public hunting area managed and
- 8 developed for waterfowl The commission may require the wearing
- 9 of a special tag or license as a condition of issuing a permit
- 10 under this section
- 11 (3) Except as provided in subsection (4), the <del>commission</del>
- 12 DEPARTMENT may enter into contracts with persons, sole proprie
- 13 torships, partnerships, associations, and corporations for the
- 14 taking of coal, oil gas and other mineral products from state
- 15 owned lands upon a royalty basis or upon another basis and upon
- 16 the terms the -commission DEPARTMENT considers just and
- 17 equitable This contract power includes authorization to enter
- 18 into contracts for the storage of gas or other mineral products
- 19 in or upon state owned lands if the consent of the state agency
- 20 having jurisdiction and control of the state owned land is first
- 21 obtained A contract permitted under this section for the taking
- 22 of coal oil gas or metallic mineral products or for the stor-
- 23 age of gas or other mineral products, is not valid unless the
- 24 contract is approved by the state administrative board Money
  - 25 received from a contract permitted under this subsection, except
  - 26 money received from lands acquired with money from the game and
  - 27 fish protection fund CREATED IN SECTION 601 OF THE HUNTING AND

- 1 FISHING LICENSE ACT ACT NO 86 OF THE PUBLIC ACTS OF 1980 BEING
- 2 SECTION 316 601 OF THE MICHIGAN COMPILED LAWS, shall be transmit-
- 3 ted to the state treasurer for deposit in the general fund of
- 4 the state to be used for the purpose of defraying the expenses
- 5 incurred in the administration of this act and other purposes
- 6 provided by law MICHIGAN NATURAL RESOURCES TRUST FUND CREATED IN
- 7 SECTION 35 OF ARTICLE IX OF THE STATE CONSTITUTION OF 1963
- 8 However the money received from the payment of service charges
- 9 by a person using areas managed for waterfowl shall be credited
- 10 to the game and fish protection fund and used only for the pur-
- 11 poses provided by law Money received from bonuses rentals,
- 12 delayed rentals, royalties and the direct sale of resources,
- 13 including forest resources from lands acquired with money from
- 14 the game and fish protection fund shall be credited to the game
- 15 and fish protection trust fund CREATED IN THE GAME AND FISH PRO-
- 16 TECTION TRUST FUND ACT ACT NO 73 OF THE PUBLIC ACTS OF 1986
- 17 BEING SECTIONS 300 211 TO 300 216 OF THE MICHIGAN COMPILED LAWS,
- 18 except as otherwise provided by law
- 19 (4) The -commission DEPARTMENT shall not enter into a con-
- 20 tract that permits drilling operations for the taking of oil or
- 21 gas from the lake bottomlands of the Great Lakes or connecting or
- 22 connected bays, harbors, or waterways, unless all drilling opera-
- 23 tions originate from locations above and inland of the ordinary
- 24 high-water mark The -commission DEPARTMENT shall not enter
- 25 into a contract for exploration of the lake bottomlands of the
- 26 Great Lakes or connecting or connected bays, harbors, or
- 27 waterways that permits drilling operations unless all drilling

- 1 operations originate from locations above and inland of the
- 2 ordinary high-water mark
- 3 (5) This section does not permit a contract for the taking
- 4 of gravel, sand, coal, oil, gas, or other metallic mineral prod-
- 5 ucts that does not comply with applicable local ordinances and
- 6 state law
- 7 Sec 3 (1) The department -of conservation shall protect
- 8 and conserve the natural resources of the THIS state of
- 9 Michigan provide and develop facilities for outdoor recreation
- 10 prevent the destruction of timber and other forest growth by fire
- 11 or otherwise promote the reforesting of forest lands belonging
- 12 to the state prevent and guard against the pollution of lakes
- 13 and streams within the state  $\overline{\phantom{a}}$  and enforce all laws provided
- 14 for that purpose with all authority granted by law -- and
- 15 foster and encourage the protecting and propagation of game and
- 16 fish On behalf of the people of the state the <del>commission of</del>
- 17 conservation DEPARTMENT may accept gifts and grants of land and
- 18 other property and shall have authority to MAY buy sell
- 19 exchange or condemn land and other property for any of the pur-
- 20 poses contemplated by this act The department of conservation
- 21 may accept funds -moneys MONEY or grants for development of
- 22 salmon and steelhead trout fishing in this state from the govern-
- 23 ment of the United States, or any of its departments or agencies,
- 24 pursuant to <del>federal Public Law 89 304</del> THE ANADROMOUS FISH CON-
- 25 SERVATION ACT, PUBLIC LAW 89-304, 16 U S C 757a TO 757g, and may
- 26 use -the same- THIS MONEY in accordance with the terms and
- 27 provisions thereof Provided, That OF THAT ACT HOWEVER the

- 1 acceptance and use of federal funds -commits no DOES NOT COMMIT
- 2 state funds and -places no DOES NOT PLACE AN obligation upon the
- 3 legislature to continue the purposes for which the funds are made
- 4 available
- 5 (2) The department of conservation may lease lands owned
- 6 or controlled by it which THAT have been designated for use for
- 7 recreational purposes but only to responsible legal units,
- 8 within this state of national or state recognized groups devoted
- 9 principally to development of character and citizenship training
- 10 and physical fitness of youth the financial support of which is
- 11 by voluntary public subscriptions or contributions, and the prop-
- 12 erty of which is exempt from taxation under the laws of this
- 13 state The department of conservation shall also have the
- 14 authority to MAY lease land in the Porcupine mountain state park
- 15 to third parties for -such purposes as it -shall consider-
- 16 CONSIDERS desirable Any lease -so made ENTERED INTO UNDER THIS
- 17 SUBSECTION shall contain provisions limiting LIMIT the purposes
- 18 for which the LEASED land -so leased is to be used and -a provi
- 19 sion authorizing SHALL AUTHORIZE the department of
- 20 conservation to terminate the lease upon a finding that the land
- 21 is being used for purposes other than as so limited or contrary
- 22 to the intent hereof THOSE PERMITTED IN THE LEASE
- 23 Sec 3a (1) The -commission of natural resources
- 24 DEPARTMENT shall promulgate rules for the protection of the lands
- 25 and property under its control against wrongful use or occupancy
- 27 act to protect the lands and property from depredations and to

- 1 preserve the lands and property from molestation, spoilation,
- 2 destruction, or any other improper use or occupancy This sec-
- 3 tion does not allow the -commission of natural resources-
- 4 DEPARTMENT to promulgate -any A rule that applies to commercial
- 5 fishing except as otherwise provided by law Rules affecting
- 6 the use and occupancy of lands and property shall be promulgated
- 7 pursuant to the administrative procedures act of 1969, Act
- 8 No 306 of the Public Acts of 1969, being sections 24 201 to
- 9 24 328 of the Michigan Compiled Laws The director of the
- 10 department of natural resources DEPARTMENT shall issue orders
- 11 necessary to implement rules promulgated under this section
- 12 These orders shall be effective upon posting
- 13 (2) A person who violates a rule promulgated under this sec-
- 14 tion or an order issued under this section is guilty of a misde-
- 15 meanor, punishable by imprisonment for not more than 90 days or
- 16 community service of not more than 30 days, or by a fine of not
- 17 more than \$500 00 or both
- (3) On and after the date the civil procedures act is
- 19 enacted into law a person who violates a rule promulgated under
- 20 this section or an order issued under this section is responsible
- 21 for a civil infraction and subject to a civil fine of not more
- 22 than \$500 00
- 23 Sec 3b The <del>conservation commission or</del> department <del>of</del>
- 24 conservation, in pursuing the state s policy of propagating fish
- 25 for the purpose of stocking the streams and lakes of the state,
- 26 shall -not refuse to accept federal fish stock for such
- 27 programs and shall apply for all federal fish stock programs

- 1 which THAT do not commit the state to future expenditures The
- 2 department shall provide a listing to the legislature of all fed-
- 3 eral fish stock programs by April 15 of each year
- 4 Sec 4 (1) A writing prepared owned used, in the posses-
- 5 sion of or retained by the department -of natural resources or
- 6 THE commission of natural resources in the performance of ar
- 7 official function shall be made available to the public in com-
- 8 pliance with THE FREEDOM OF INFORMATION ACT Act No 442 of the
- 9 Public Acts of 1976 being sections 15 231 to 15 246 of the
- 10 Michigan Compiled Laws
- 11 (2) Before January 16 of each year in which a regular ses-
- 12 sion of the legislature is held, the director of the department
- 13 of natural resources shall make TO THE GOVERNOR AND THE
- 14 LEGISLATURE a report covering the operation of the department OF
- 15 NATURAL RESOURCES for the preceding biennial period -to-the-gov-
- 16 ernor and the legislature The report of ordered by the depart-
- 17 ment of management and budget, shall be printed and -be- distrib-
- 18 uted in the manner and to the persons -, organizations institu-
- 19 tions, and officials as the board directs The report shall be
- 20 made available to the public as prescribed in subsection (1)
- 21 Sec 8 (1) The -commission DEPARTMENT may require that a
- 22 person obtain a permit for the use of a state park or a state
- 23 forest campground The -commission DEPARTMENT may establish and
- 24 collect fees for permits to use state parks state forest camp-
- 25 grounds, and specific state forest areas The revenue realized
- 26 by the -commission DEPARTMENT from permit fees and concessions
- 27 at state parks shall be credited to a separate fund of the STATE

- 1 TREASURY AND SHALL BE AVAILABLE FOR APPROPRIATION TO THE
- 2 department OF NATURAL RESOURCES for improvement and maintenance
- 3 of state parks The permit fees for state forest campgrounds
- 4 shall be used for the operation, maintenance, and development of
- 5 state forest campgrounds Any unexpended permit fees for state
- 6 forest campgrounds along with any excess collections from prior
- 7 fiscal years shall be carried over into subsequent fiscal years
- 8 and shall be available for appropriation for the operation, main-
- 9 tenance and development of state forest campgrounds
- 10 (2) The -commission- DEPARTMENT may establish and collect
- 11 fees for the processing of applications for the use of state for-
- 12 ests that require extensive review The fees shall cover the
- 13 cost to the department of processing the applications
- 14 Sec 8b The MacMullan conference center shall be available
- 15 only to the following
- 16 (a) The department of natural resources
- 17 (B) THE MICHIGAN ENVIRONMENTAL PROTECTION AGENCY
- 18 (C) -(b) Federal state, and local government agencies
- 19 (D) -(c) Education institutions
- 20 (E) -(d) Nonprofit -corporation CORPORATIONS or
- 21 -association ASSOCIATIONS organized pursuant to the nonprofit
- 22 corporation act Act No 162 of the Public Acts of 1982, being
- 23 sections 450 2101 to 450 3192 of the Michigan Compiled Laws
- 24 (F) <del>(e)</del> Community service clubs
- 25 (G)  $\frac{-(f)}{-(f)}$  Handicapper groups
- 26 (H)  $\frac{-(q)}{}$  Members of the legislature for purposes related to
- 27 the business of the legislature

- 1 (I) -(h) Entitles and organizations that wish to use the
- 2 conference center to host an event that has a natural resources
- 3 or environmental agenda
- 4 Sec 9 (1) Money received by the department OF NATURAL
- 5 RESOURCES for reimbursement of damages to department OF NATURAL
- 6 RESOURCES property reimbursement of land recording fees, sale of
- 7 farm animals from Maybury state park reimbursement for utilities
- 8 for the Michigan state exposition and fairgrounds, reproduction
- 9 of the agenda of the -commissions COMMISSION OR OTHER MEETINGS
- 10 of the department reimbursement for forest fire protection serv-
- 11 ices provided to the federal government or other states and
- 12 money received from forfeited cash bonds security bonds and
- 13 court ordered reimbursements may be credited to the accounts from
- 14 which these disbursements were or are to be made
- (2) The department may establish and collect fees for use of
- 16 aircraft and pilots of the department OF NATURAL RESOURCES The
- 17 aircraft fees collected shall be credited to a separate fund of
- 18 the STATE TREASURY AND SHALL BE AVAILABLE FOR APPROPRIATION TO
- 19 THE department OF NATURAL RESOURCES and used to pay all operating
- 20 and maintenance costs of the aircraft including depreciation and
- 21 aircraft replacement but shall not exceed the fee revenue col-
- 22 lected for the fiscal year together with any unexpended balances
- 23 of prior years
- 24 Sec 10 The department of natural resources may estab-
- 25 lish and collect fees for the department OF NATURAL RESOURCES
- 26 magazine publications, and related materials Fees collected
- 27 shall be credited to a separate fund of the STATE TREASURY AND

- 1 SHALL BE AVAILABLE FOR APPROPRIATION TO THE department OF NATURAL
  2 RESOURCES and used to pay all direct and indirect operating costs
  3 of the magazine and for the purchase of other related publica-
- 4 tions and materials The retained earnings balance of the maga-
- 5 zine at the end of the fiscal year shall not fall below the
- 6 retained earnings balance at the end of the prior fiscal year
- 7 Any unexpended fees collected pursuant to this section along
- 8 with any excess collections from prior fiscal years shall be
- 9 carried over into subsequent fiscal years and shall be available
- 10 for appropriation for the purposes described in this section
- 11 The magazine account shall receive an annual allocation of inter-
- 12 est earned by the state treasurer s common cash fund on cash bal-
- 13 ances of the magazine in accordance with procedures established
- 14 by the state treasurer Accounting records of the magazine shall
- 15 be maintained on an accrual basis in accordance with generally
- 16 accepted accounting principles, including the establishment of
- 17 separate asset, liability and equity accounts for the magazine
- 18 On March 1 of each year the department of natural resources
- 19 shall report to the appropriations committees of the house of
- 20 representatives and senate and the house and senate fiscal agen-
- 21 cies the status of the natural resources magazine program as of
- 22 the end of the prior fiscal year
- 23 Section 2 This amendatory act shall not take effect unless
- **24** Senate Bill No \_\_\_\_\_ or House Bill No  $\frac{5875}{}$  (request
- 25 no 02392 93 \*\*) of the 87th Legislature is enacted into law

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