## **HOUSE BILL No. 5401**

March 11, 2014, Introduced by Reps. McBroom, Potvin, Graves, Schmidt, Goike, LaFontaine, Clemente, Jacobsen, Kivela, Zorn, Rendon, Dianda, Foster, MacGregor, Glardon, Victory, Kesto, Haveman, Poleski, Forlini, Haugh, Lane, Brunner, Durhal, Santana and Crawford and referred to the Committee on Natural Resources.

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending section 20126 (MCL 324.20126), as amended by 2012 PA 446.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20126. (1) Notwithstanding any other provision or rule of
- 2 law and except as provided in subsections (2), (3), (4), and (5)
- 3 and section 20128, the following persons are liable under this
- 4 part:

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- (a) The owner or operator of a facility if the owner or operator is responsible for an activity causing a release or threat of release.
- 8 (b) The owner or operator of a facility at the time of9 disposal of a hazardous substance if the owner or operator is

01165'13 \*\*

**HOUSE BILL No. 5401** 

- 1 responsible for an activity causing a release or threat of release.
- 2 (c) An owner or operator of a facility who becomes an owner or
- 3 operator on or after June 5, 1995, unless the owner or operator
- 4 complies with both of the following:
- 5 (i) A baseline environmental assessment is conducted prior to
- 6 or within 45 days after the earlier of the date of purchase,
- 7 occupancy, or foreclosure. For purposes of this section, assessing
- 8 property to conduct a baseline environmental assessment does not
- 9 constitute occupancy.
- 10 (ii) The owner or operator provides a baseline environmental
- 11 assessment to the department and subsequent purchaser or transferee
- 12 within 6 months after the earlier of the date of purchase,
- 13 occupancy, or foreclosure.
- 14 (d) A person who by contract, agreement, or otherwise arranged
- 15 for disposal or treatment, or arranged with a transporter for
- 16 transport for disposal or treatment, of a hazardous substance owned
- 17 or possessed by the person, by any other person, at a facility
- 18 owned or operated by another person and containing the hazardous
- 19 substance. This subdivision does not include any of the following:
- 20 (i) A person who, on or after June 5, 1995, arranges for the
- 21 sale or transport of a secondary material for use in producing a
- 22 new product. As used in this subparagraph, secondary material means
- 23 scrap metal, paper, plastic, glass, textiles, or rubber, which THAT
- 24 has demonstrated reuse or recycling potential and has been
- 25 separated or removed from the solid waste stream for reuse or
- 26 recycling, whether or not subsequent separation and processing is
- 27 required, if substantial amounts of the material are consistently

- 1 used in the manufacture of products which THAT may otherwise be
- produced from a raw or virgin material.
- (ii) A person who, prior to June 5, 1995, arranges for the sale
- 4 or transport of a secondary material for use in producing a new
- 5 product unless the state has incurred response activity costs
- 6 associated with these secondary materials prior to December 17,
- 7 1999. As used in this subparagraph, secondary material means scrap
- 8 metal, paper, plastic, glass, textiles, or rubber, which THAT has
- 9 demonstrated reuse or recycling potential and has been separated or
- 10 removed from the solid waste stream for reuse or recycling, whether
- 11 or not subsequent separation and processing is required, if
- 12 substantial amounts of the material are consistently used in the
- 13 manufacture of products which THAT may otherwise be produced from a
- 14 raw or virgin material.
- 15 (iii) A person who arranges the lawful transport or disposal of
- 16 any product or container THAT IS commonly used in a residential
- 17 household, which is in a quantity commonly used in a residential
- 18 household, and which was used in the person's residential
- 19 household.
- 20 (iv) A PERSON WHO STORES OR USES OR ARRANGES FOR THE STORAGE OR
- 21 USE OF A BENEFICIAL USE BY-PRODUCT OR INERT MATERIAL IN COMPLIANCE
- 22 WITH PART 115.
- 23 (e) A person who accepts or accepted any hazardous substance
- 24 for transport to a facility selected by that person.
- 25 (f) The estate or trust of a person described in subdivisions
- **26** (a) to (e).
- 27 (2) Subject to section 20107a, an owner or operator who

- 1 complies with subsection  $\frac{(1)(c)}{(1)(c)}$  (1) (C) (i) AND (ii) is not liable for
- 2 contamination existing at the facility at the earlier of the date
- 3 of purchase, occupancy, or foreclosure, unless the person is
- 4 responsible for an activity causing the contamination existing at
- 5 the facility. Subsection (1)(c) does not alter a person's liability
- 6 with regard to a subsequent release or threat of release at a
- 7 facility if the person is responsible for an activity causing the
- 8 subsequent release or threat of release.
- 9 (3) Notwithstanding subsection (1), the following persons are
- 10 not liable under this part with respect to contamination at a
- 11 facility resulting from a release or threat of release unless the
- 12 person is responsible for an activity causing that release or
- 13 threat of release:
- 14 (a) The state or a local unit of government that acquired
- ownership or control of a facility involuntarily through
- 16 bankruptcy, tax delinquency, abandonment, a transfer from a lender
- 17 pursuant to subsection (5), or other circumstances in which the
- 18 government involuntarily acquires title or control by virtue of its
- 19 governmental function or as provided in this part; —a local unit
- 20 of government to which ownership or control of a facility is
- 21 transferred by the state or by another local unit of government
- 22 that is not liable under subsection (1); —or the state or a local
- 23 unit of government that acquired ownership or control of a facility
- 24 by seizure, receivership, or forfeiture pursuant to the operation
- 25 of law or by court order.
- 26 (b) A state or local unit of government that holds or acquires
- 27 an easement interest in a facility, holds or acquires an interest

- 1 in a facility by dedication in a plat, or by dedication pursuant to
- 2 1909 PA 283, MCL 220.1 to 239.6, or otherwise holds or acquires an
- 3 interest in a facility for a transportation or utility corridor,
- 4 including sewers, pipes, and pipelines, or public right of way.
- 5 (c) A person who holds an easement interest in a facility or
- 6 holds a utility franchise to provide service, for the purpose of
- 7 conveying or providing goods or services, including, but not
- 8 limited to, utilities, sewers, roads, railways, and pipelines; or a
- 9 person that acquires access through an easement.
- 10 (d) A person who owns severed subsurface mineral rights or
- 11 severed subsurface formations or who leases subsurface mineral
- 12 rights or formations.
- (e) The state or a local unit of government that leases
- 14 property to a person if the state or the local unit of government
- 15 is not liable under this part for environmental contamination at
- 16 the property.
- 17 (f) A person who owns or occupies residential real property if
- 18 hazardous substance use at the property is consistent with
- 19 residential use.
- 20 (g) A person who acquires a facility as a result of the death
- 21 of the prior owner or operator of the facility, whether by
- 22 inheritance, devise, or transfer from an inter vivos or
- 23 testamentary trust.
- 24 (h) A person who did not know and had no reason to know that
- 25 the property was a facility. To establish that the person did not
- 26 know and did not have a reason to know that the property was a
- 27 facility, the person shall have undertaken at the time of

- 1 acquisition all appropriate inquiry into the previous ownership and
- 2 uses of the property consistent with good commercial or customary
- 3 practice. A determination of liability under this section
- 4 SUBDIVISION shall take into account any specialized knowledge or
- 5 experience on the part of the person, the relationship of the
- 6 purchase price to the value of the property if uncontaminated by a
- 7 hazardous substance, commonly known or reasonable ascertainable
- 8 information about the property, the obviousness of the presence or
- 9 likely presence of a release or threat of release at the property,
- 10 and the ability to detect a release or threat of release by
- 11 appropriate inspection.
- 12 (i) A utility performing normal construction, maintenance, and
- 13 repair activities in the normal course of its utility service
- 14 business. This subsection SUBDIVISION does not apply to property
- 15 owned by the utility.
- 16 (j) A lessee who uses the leased property for a retail,
- 17 office, or commercial purpose regardless of the level of the
- 18 lessee's hazardous substance use.
- 19 (k) A person who holds a license, easement, or lease, or who
- 20 otherwise occupies or operates property, for the purpose of siting,
- 21 constructing, operating, or removing a wind energy conversion
- 22 system or any component of a wind energy conversion system. As used
- 23 in this subdivision, "wind energy conversion system" means that
- 24 term as defined in section 13 of the clean, renewable, and
- 25 efficient energy act, 2008 PA 295, MCL 460.1013.
- (l) A person who owns or occupies a residential condominium
- 27 unit for both of the following:

- ${f 1}$  (i) Contamination of the unit if hazardous substance use within
- 2 the unit is consistent with residential use.
- 3 (ii) Contamination of any general common element, limited
- 4 common element, or common area in which the person has an ownership
- 5 interest or right of occupation by reason of owning or occupying
- 6 the residential condominium unit.
- 7 (4) Notwithstanding subsection (1), the following persons are
- 8 not liable under this part:
- 9 (a) The owner or operator of a hazardous waste treatment,
- 10 storage, or disposal facility regulated pursuant to part 111 from
- 11 which there is a release or threat of release solely from the
- 12 treatment, storage, or disposal facility, or a waste management
- 13 unit at the facility and the release or threat of release is
- 14 subject to corrective action under part 111.
- 15 (b) A lender that engages in or conducts a lawful marshalling
- 16 or liquidation of personal property if the lender does not cause or
- 17 contribute to the environmental contamination. This includes
- 18 holding a sale of personal property on a portion of the facility.
- 19 (c) The owner or operator of property onto which contamination
- 20 has migrated unless that person is responsible for an activity
- 21 causing the release that is the source of the contamination.
- (d) A person who owns or operates a facility in which the
- 23 release or threat of release was caused solely by 1 or more of the
- 24 following:
- (i) An act of God.
- 26 (ii) An act of war.
- 27 (iii) An act or omission of a third party other than an employee

- 1 or agent of the person or a person in a contractual relationship
- 2 existing either directly or indirectly with a person who is liable
- 3 under this section.
- 4 (e) Any person for environmental contamination addressed in a
- 5 no further action report that is approved by the department or is
- 6 considered approved under section 20114d. Notwithstanding this
- 7 subdivision, HOWEVER, a person may be liable under this part for
- 8 the following:
- 9 (i) A subsequent release not addressed in the no further action
- 10 report if the person is otherwise liable under this part for that
- 11 release.
- 12 (ii) Environmental contamination that is not addressed in the
- 13 no further action report and for which the person is otherwise
- 14 liable under this part.
- 15 (iii) If the no further action report relies on land use or
- 16 resource use restrictions, an owner or operator who desires to
- 17 change those restrictions is responsible for any response
- 18 activities necessary to comply with this part for any land use or
- 19 resource use other than the land use or resource use that was the
- 20 basis for the no further action report.
- 21 (iv) If the no further action report relies on monitoring
- 22 necessary to assure ENSURE the effectiveness and integrity of the
- 23 remedial action, an owner or operator who is otherwise liable for
- 24 environmental contamination addressed in a no further action report
- 25 is liable under this part for additional response activities
- 26 necessary to address any potential exposure to the environmental
- 27 contamination demonstrated by the monitoring in excess of the

- 1 levels relied on in the no further action report.
- 2 (v) If the remedial actions that were the basis for the no
- 3 further action report fail to meet performance objectives that are
- 4 identified in the no further action report, an owner or operator
- 5 who is otherwise liable for environmental contamination addressed
- 6 in the no further action report is liable under this part for
- 7 response activities necessary to satisfy the performance objectives
- 8 or otherwise comply with this part.
- 9 (5) Notwithstanding any other provision of this part, the
- 10 state or a local unit of government or a lender who has not
- 11 participated in the management of the facility is not liable under
- 12 this part for costs or damages as a result of response activity
- 13 taken in response to a release or threat of release. For a lender,
- 14 this subsection applies only to response activity undertaken prior
- 15 to foreclosure. This subsection does not preclude liability for
- 16 costs or damages as a result of gross negligence, including
- 17 reckless, willful, or wanton misconduct, or intentional misconduct
- 18 by the state or local unit of government.
- 19 (6) In establishing liability under this section, the
- 20 department bears the burden of proof.
- 21 (7) Notwithstanding subsection (1)(c), if the owner or
- 22 operator of the facility became the owner or operator of the
- 23 facility on or after June 5, 1995 and prior to March 6, 1996, and
- 24 the facility contains an underground storage tank system as defined
- 25 in part 213, that owner or operator is liable under this part only
- 26 if the owner or operator is responsible for an activity causing a
- 27 release or threat of release.

- 1 (8) An owner or operator who was in compliance with subsection
- 2  $\frac{(1)(c)}{(1)(c)}$  (1) (C) (i) AND (ii) prior to December 14, 2010 is considered to
- 3 be in compliance with subsection  $\frac{(1)(c)}{(1)(c)}$  (1) (C) (i) AND (ii).
- 4 Enacting section 1. This amendatory act does not take effect
- 5 unless Senate Bill No. \_\_\_\_ or House Bill No. 5400 (request no.
- 6 00948'13 \*\*) of the 97th Legislature is enacted into law.

01165'13 \*\* Final Page TMV